

To: Council Members
From: Council Office
Re: Annexation Package for 2004
Date: September 1, 2004

Annexation Packet

Council Office Cover Index and Overview

**Susan Clark Summary Memo of Schedule and Fiscal Plans
Map**

Annexation Legislation and Supplementary Materials

Hoadley Quarries Area

Ord 04-25 An Ordinance Concerning the Annexation of Adjacent and Contiguous Territory (Hoadley Quarries Area)

Res 04-16 To Adopt a Written Fiscal Plan and to Establish a Policy for the Provision of City Services to an Annexed Area (Hoadley Quarries Area)
Fiscal Plan

Rhorer/Gordon Area

Ord 04-26 An Ordinance Concerning the Annexation of Adjacent and Contiguous Territory (Rhorer/Gordon Area)

Res 04-17 To Adopt a Written Fiscal Plan and to Establish a Policy for the Provision of City Services to an Annexed Area (Rhorer/Gordon Area)
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Ord 04-27 An Ordinance Concerning the Annexation of Adjacent and Contiguous Territory (St. James/ East Wingfield/ Rolling Hills Area)

Res 04-18 To Adopt a Written Fiscal Plan and to Establish a Policy for the Provision of City Services to an Annexed Area (St. James/ East Wingfield/ Rolling Hills Area)
- Fiscal Plan

For Further Information:

Please contact Susan Clark, Controller, at 349-3416 or clarks@city.bloomington.in.us

Memo

Three Annexations This Year - For Action on September 8th, November 11th and December 15th - All In One Notebook

The City will begin the process for annexing three areas on September 8th in order to allow passage of the annexation ordinances by our last meeting of the year on December 15th.

As a result of a change in the state law in 1999, it now takes at least six months to annex property (See I.C. 36-4-3 et seq.). The procedures (which are elaborated below) require that the City introduce the annexation ordinance and adopt the fiscal plan at least 60 days before the Council conducts a public hearing and then wait at least another 30 days before adopting the ordinance.

Susan Clark has provided you with this loose-leaf annexation notebook that you should keep from now until the end of the year. It contains the information for all three annexations, including her summary memo and map, the annexation ordinances, the resolutions approving the fiscal plans, and the fiscal plans themselves.

Annexations and Schedule

The City is proposing to annex the following three areas on a schedule including the following dates and actions:

September 8 th	Adopting the Fiscal Plans and Introducing the Ordinances
November 11 th	Holding a Public Hearing
December 15 th	Adopting the Annexation Ordinances, and
January 1, 2006	Serving as effective date for all three areas.
March 1, 2006	Applying tax rate to annexed areas
June 30, 2007	Receiving first tax revenues from the areas.

Those areas include:

Hoadley Quarries Area
Rhorer / Gordon Area
St. James/ East Wingfield/ Rolling Hills Area

Highlights of Schedule for Involuntary Annexations

In 1999 the state legislature adopted new procedures which extended the annexation process by several months. As noted above, the City intends for the annexation these areas to take effect on January 1, 2006. In order to keep to that timetable, the City must follow a rigorous schedule described by Susan Clark in her memo. In brief, statute requires that we:

- Take a number of steps at least 60 days before holding a public hearing that include: introducing the ordinance, adopting the resolution approving the fiscal plans, sending certified notice to owners of property, and publishing notice in the paper;
- Hold a public hearing (which we're scheduling for November 11th);
- Adopt the ordinance between 30 and 60 days after the public hearing (which we are scheduling for December 15th);
- Publish the ordinance and wait 60 days for the ordinance to take effect and another 30 days to see whether there is a remonstrance (March 19, 2005); and
- In the case of areas served by another fire district (like Perry Township), wait for the second January 1st after passage to become effective (*Please note that all three areas lie within Perry Township and are, therefore, scheduled to come in on that date*).

Annexation Legislation

This packet contains the resolutions, which approve the fiscal plan for providing services to these areas, and the related ordinances, which take numerous other steps necessary to annex the properties.

Resolutions. The resolutions approving the fiscal plan are scheduled for final action on September 8th. The fiscal plans are included in this packet and are summarized in the memo by Susan Clark. By statute, the fiscal plan must:

- List the specific services the city will provide and the date they'll be provided;
- Demonstrate that services will be equivalent to what is already available elsewhere in the city and will be provided within one year for non-capital services and within three years for capital services);
- Itemize the cost estimates for each municipal department to provide those services;
- Indicate our plans for funding the provision of these services; and
- Indicate whether any employee of a governmental entity will lose their job as a result of this annexation and direct our Director of Employee Services Department to assist

them in the event that were the case.

Ordinances. The ordinances annexing these properties will be introduced next week at a Special Session and are included in this packet. For involuntary annexations that are adjacent to the City's boundaries statute requires that the ordinance:

- Describe the boundaries of the area to be annexed, including the approximate number of acres;
- Assign the area to a council district;
- Establish the effective date (*which will be January 1, 2006 for all three of these ordinances*);
- Specify any special "equitable" terms of annexation regarding its delay (no more than 3 years), the management or improvement of the territory, and the provision of services;
- Specify the impounding of funds for the annexation of small-lot residential areas which must be used within 5 years of the annexation (*Note: this provision also requires the creation of an advisory board for the fund - but neither of these will be required for any of this year's annexations*); and
- Describe any tax abatements on real property which are being offered as part of this annexation.

Remonstrance

The remonstrance period extends 90 days from the publication of the ordinance. It must be signed by at least 65% of the owners of land or the owners of more than 75% of the assessed valuation of land in the annexed area. In order to defeat a properly filed remonstrance, the City must, along with showing that it has complied with the statutory requirements in completing the fiscal plan and other factors, show that the annexation is in the best interests of the owners of property in the annexed area. In the event the remonstrance is successful, the City cannot pursue annexation within four years of that determination.

5-Year Annexation Plan - Deferring Action on a Few Areas

This will be the third round of annexations following our interlocal agreement with the County in 2002, which included a schedule for annexing property that was under our zoning authority, but outside the city boundaries. The County successfully argued that people in these areas are significantly affected by the zoning decisions and should, therefore, be able to vote for those who make the majority of appointments to the Plan

Commission. This led to an aggressive schedule of annexations that will bring in approximately 21 areas over a 5-year period.

Given the requirement that each parcel be contiguous with existing city boundaries, each year of this annexation schedule builds a boundary for those annexations that follow. The schedule called for the City to adopt legislation in 2002 annexing 9, in 2003 annexing 2 areas, in 2004 annexing 5 areas, in 2005 annexing 2 areas; and in 2006 annexing 3 areas.

The City is a little ahead and a little behind schedule regarding the annexation of the 2 areas for 2003 and 5 areas for 2004. We annexed Valhalla last year rather than this year and delayed annexation of the St. James Woods, East Wingfield, and Rolling Hills area to this year. That delay was largely due to the condition of water service in the oldest of those subdivisions. A portion of that subdivision, Rolling Hills, receives its water through a private water company and the existing water pressure is not sufficient to meet city standards for fire hydrants. The cost for upgrading that service would be significant and the City is deferring a decision on its annexation. So this year we are taking in St. James Woods, East Wingfield, and a portion of Rolling Hills.

The City is taking in all of the Hoadley Quarries area as planned, but only the commercial portion of the Rhorer / Gordon Area, again due to issues regarding private water service and fire hydrants for the residential properties to the east. Like portions of Rolling Hills, the decision on the annexation of those properties is also being deferred.

The City was scheduled to take in the Bloomington Country Club, Country Club Manor, Batchelor Heights, Clear Creek Estates, and Eagle View this year as well, but is now determining the impact of the approximately 1,000 new households on our Public Works Department before going ahead with the legislation.

The last area scheduled for annexation this year includes the Young Property and the Fanyo / Stolberg Development off Sare Road. The City intends to annex those properties after more of the property is built out and ready to be put on the tax rolls.

Please note that although the City has not annexed properties as scheduled, it has sufficient contiguity with these properties to take action on their annexation in the near future. Also, please note that the schedule sets forth a plan to act on these annexations and not necessarily the date these annexations will go into effect. In that regard, statute allows cities to delay the effective date by as much as 3 years.

One new feature of this schedule is the annexing of vacant land outside of TIF districts. The fiscal plans assume full build-out of the property and account for one-time costs (both capital - typically street resurfacing - and non-capital - typically street signs and trash bins) as well as annual costs for providing other city services when projecting the fiscal impact of the annexations.

Brief Summary of Annexations

Hoadley Quarries Area

This is a 72.6 acre parcel located south of Tapp Road between Adams and Weimer. It is zoned quarry and contains one household with two residents. The fiscal plan estimates annual costs of \$298.61 for police, fire, animal control and trash collection, and estimates the one-time costs at \$8.22 for recycling bins. With an estimated annual revenue of \$828.21, there should be a net gain to the City of \$521 per year. This annexation will be assigned to District 1.

Rhorer / Gordon Area

This is 15.96 acre parcel located on both sides of South Walnut Street and mostly north of the Rhorer Road (east) and West Gordon Pike (west). It is zoned primarily as commercial and industrial, fully developed, and contains 3 households with a total population of 7. The fiscal plan estimates that the one-time costs will be nominal (\$24.66 for recycling bins and that the annual costs will be approximately \$6,994, with about 95% going toward storm water and street-related services and the other 5% going toward police, fire, animal control and trash collection services. With an estimated annual revenue of \$15,183, there should be a net gain to the City of \$8164 each year. This annexation will be assigned to District 5.

St. James Woods / East Wingfield / Rolling Hills Area

This is a 26.96 acre area located on the north east and south of the intersection of Moores Pike and Smith Road. It is zoned as Planned Unit Development (PUD) and RS3.5/PRO6 and contains 31 of the approximately 65 units that will eventually be built in this area (with a current population of 70). This fiscal plan estimates the cost of one-time services for supply recycling bins and replacing street signs at \$1,825. It estimates the total annual costs at \$30,120, with those costs being evenly split between storm water and street-

related services and police, fire, animal control and trash collection services. Please note that roughly \$3,600 will be needed to maintain street trees on an annual basis. With an estimated revenue of \$34,818, this annexation should produce a net gain of \$2,873 each year. The properties north of Moores Pike will be assigned to District 3 and the properties south of Moores Pike will be assigned to District 4.



**City of Bloomington
Office of the Controller**

Memorandum

To: Council Members
From: Susan Clark, Controller
Re: 2004 Proposed Annexations
Date: August 28, 2004

This year, we are recommending the annexation of three areas: Hoadley Quarries, Rhorer/Gordon, and St. James/East Wingfield/Rolling Hills. All three areas are logical extensions of the municipal boundary, are located in the Areas Intended for Annexation, and meet all legal requirements as specified in Indiana Code 36-4-3. All three areas are located in Perry Township and the annexations will be in effect January 1, 2006.

The timetable below, based on statutory requirements, will cover all three areas.

The first item on the timetable is to adopt the Fiscal Plans for each area proposed for annexation. We have devoted a great deal of time and effort to these documents and hope that you find them informative and useful.

<u>Date</u>	<u>Day</u>	<u>Task</u>
09/08/04		Council votes to adopt resolution and introduces annexation ordinance
09/10/04	2	Notices sent by certified mail to property owners
09/10/04	2	Notice of public hearing published (1x)
11/10/04	63	Council holds public hearing
12/15/04	98	Council votes to adopt ordinances
12/19/04	102	Clerk publishes ordinance
03/19/05	192	Remonstrance period expires 90 days after publication
03/21/05	194	Clerk files with County Auditor (6+ copies), Circuit court clerk, voter registration office, Secretary of State, Recorder's Office and Office of Census Data
01/01/06	480	Annexation Ordinances take effect
03/01/06	539	Assessment includes city rate
03/31/06	569	Deadline for appointing advisory board
06/30/07	1,025	Tax Revenue begins

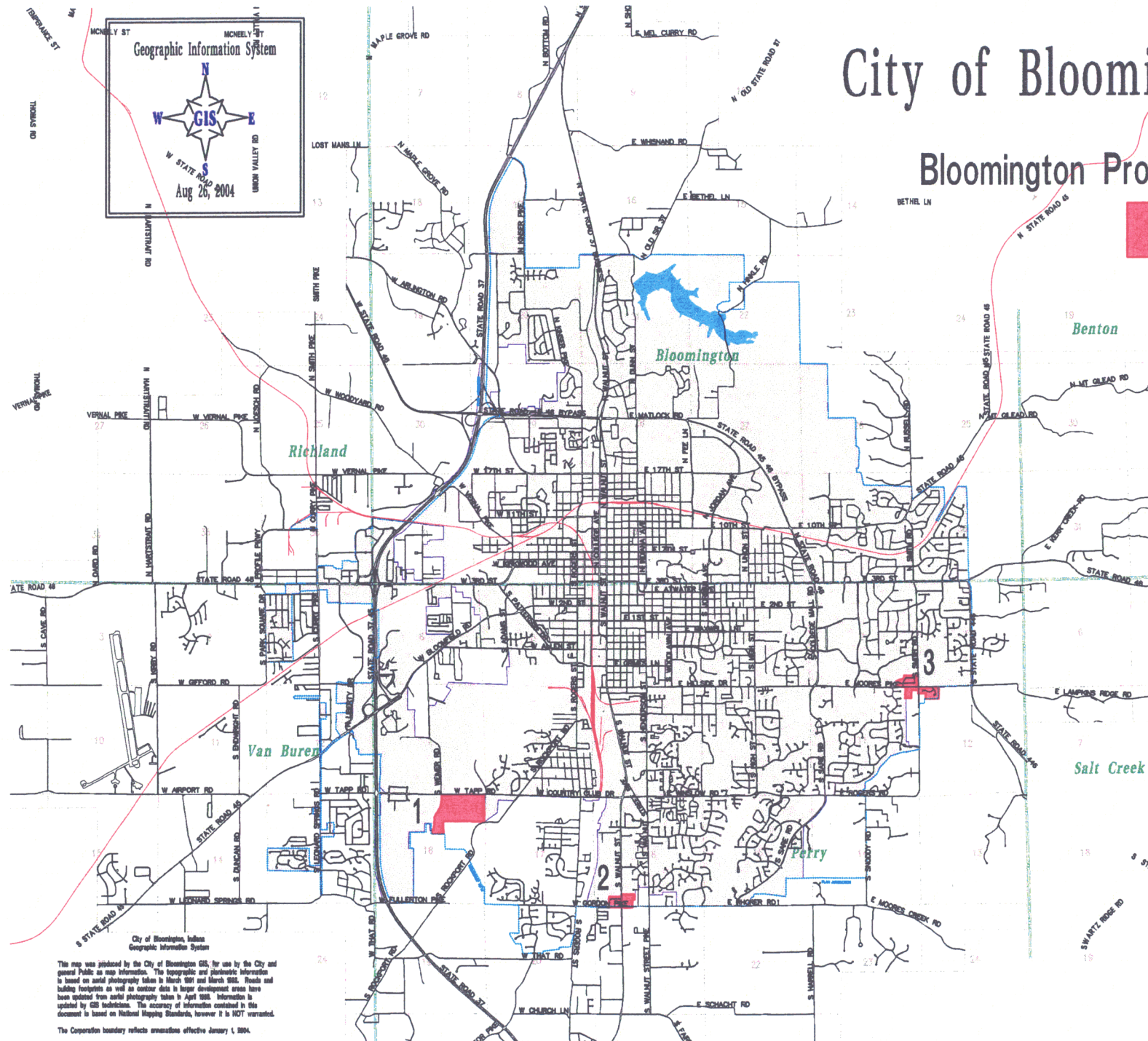
Below is summary of costs including any one-time capital costs that will be incurred, as well as the annual maintenance costs for the first year of each annexation. In each of the Fiscal Plans, we have used 2005 as our "base" year. The costs shown in the Fiscal Plan summaries have been increased for inflation and estimated for the first three years after the annexation has gone into effect.

	Hoadley Quarries	Rhorer/ Gordon	St. James/ East Wingfield/ Rolling Hills
Costs for the First Year			
Sanitary Sewer Service	0	0	0
Water Distribution	0	0	0
Fire Hydrants	0	0	0
Storm Water Drainage Facilities	0	1,291.14	2,582.27
Street and Road Construction and Maintenance	0	1,199.55	2,698.98
Street and Road Services	0	3,140.88	7,066.97
Street Signs and Traffic Signals	0	375.04	165.80
Street Lights	0	294.07	2,530.12
Sidewalks	0	0	0
Residential Rental Inspection	0	51.38	25.69
Housing Development Services	0	0	0
Ordinance and Nuisance Enforcement Services	0	0	0
Neighborhood Development Services	0	0	0
Police Protection	67.38	173.38	3,280.22
Fire Protection	62.90	62.90	377.42
Animal Shelter/Animal Control	49.48	49.48	70.65
Refuse Collection	118.85	356.55	7,725.31
Parks and Recreation	0	0	3,596.25
Community and Family Resources	0	0	0
Planning, Zoning, Plan Review and Plan Compliance	0	0	0
Administrative Services	0	0	0
Other City Functions	0	0	0
Total Annual Maintenance Costs:	\$ 298.61	\$ 6,994.37	\$ 30,119.68
The One Time Costs are as follows:			
Street Sign Replacement	0	0	1,290.91
Recycle Bins	8.22	24.66	534.30
One Time Cost Total	\$ 8.22	\$ 24.66	\$ 1,825.21
The Capital Infrastructure Costs are as follows:			
Street Resurfacing	0	0	0
Capital Infrastructure Cost Total	0	0	0
Estimated Assessed Value at Build-out	132,400	2,427,300	13,459,465
Annual Property Tax Revenue Est. w/ current AV	\$ 828.21	\$15,183.70	\$ 34,818.73
Estimated Annual Gain in 2006 (Shortfall)	\$ 521.38	\$ 8,164.67	\$ 2,873.84
Number of Public Street Miles	0	.32	.72
Number of One or Two Family Homes (Current)	1	3	31
Total Households at Build-out	1	3	65
Estimated number of Rental Units	0	2	1
Population Estimate	2	7	70
Acres	72.60	15.94	26.96
Council District	1	5	3 and 4

City of Bloomington, Indiana



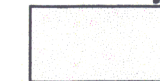
Bloomington Proposed 2004 Annexations



AREA KEY

- 1 - Hoadley Quarries
- 2 - Rhorer/Gordon Commercial
- 3 - St. James Woods/East Wingfield/Rolling Hills

Municipal Boundary



Scale: 1" = 1 Mile



This map was prepared by the City of Bloomington GIS, for use by the City and general public as map information. The geographic and planimetric information is based on aerial photography taken in March 1997 and March 1998. Roads and building footprints as well as contour data in larger development areas have been updated from aerial photography taken in April 1998. Information is updated by GIS technicians. The accuracy of information contained in this document is based on National Mapping Standards, however it is NOT warranted.

The Corporation boundary reflects annexations effective January 1, 2004.

Geographic Information Committee
1 January 2004

Annexation of The Hoadley Quarries Area

Ordinance 04-25

Resolution 04-16

Fiscal Plan

ORDINANCE 04-25
AN ORDINANCE CONCERNING THE ANNEXATION OF
ADJACENT AND CONTIGUOUS TERRITORY
(Hoadley Quarries Area)

WHEREAS, the boundary of the City of Bloomington, Indiana, is contiguous and adjacent to the real estate described herein; and

WHEREAS, the City of Bloomington has determined it will provide capital and non-capital services and improvements to said real estate that are equivalent to the services and improvements currently received by the residents and property owners of the City of Bloomington as specified in the “Fiscal Plan, Annexation of the Hoadley Quarries Area;”

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. That the following described land, the Hoadley Quarries Area, which includes 1703 to 2299 (odd only) and 2300 West Tapp Road, including contiguous public roads and rights of way, be annexed to and declared a part of the City of Bloomington, Indiana, to-wit:

A part of the northeast quarter of Section 18, Township 8 North, Range 1 West, Monroe County, Indiana, and being more particularly described as follows:

Beginning at the northeast corner of the west half of the southwest quarter of said northeast quarter; thence South 1 degree 02 minutes 12 seconds East 583.86 feet on the east line of said west half; thence North 90 degrees 00 minutes 00 seconds West 661.15 feet to the west line of the aforesaid northeast quarter; thence North 0 degrees 26 minutes 13 seconds West 699.67 feet to a point on the east line Annexation Ordinance 01-23; thence on said east line the following three (3) courses: 1) North 34 degrees 39 minutes 03 seconds East 197.18 feet; thence 2) North 30 degrees 07 minutes 03 seconds East 595.63 feet; thence 3) North 4 degrees 11 minutes 18 seconds East 449.36 feet to the south right-of-way line of Tapp Road; thence South 88 degrees 44 minutes 52 seconds East 366.12 feet on said south right-of-way line to the southeast corner of Annexation Ordinance 01-32 ; thence continuing South 88 degrees 44 minutes 52 seconds East along said right-of-way line and the south line of Annexation Ordinance 02-25 a distance of 1700.14 feet; thence South 1 degree 50 minutes 12 seconds West 1271.39 feet on the west line of said Annexation Ordinance 02-25; thence North 87 degrees 38 minutes 58 seconds West 1814.43 feet to the POINT OF BEGINNING; said described tract containing 72.60 acres, more or less.

SECTION 2. Be it further ordained, that the boundaries of the City of Bloomington, shall be, and the same are, hereby declared to be extended so as to include all the real estate hereinabove described as part of the City of Bloomington, Indiana.

SECTION 3. Pursuant to IC § 36-4-3-4(g), the above-described territory, which is hereby annexed to and declared a part of the City of Bloomington, Indiana, shall be assigned to Bloomington Common Council District 1.

SECTION 4. Services will be provided to the annexed area in accordance with the “Fiscal Plan, Annexation of the Hoadley Quarries Area” adopted by Resolution 04-16 by the Bloomington Common Council.

SECTION 5. Pursuant to IC § 36-4-3-7 this ordinance shall take effect January 1, 2006, following its passage and adoption by the Common Council of the City of Bloomington and approval of the Mayor, and the City herein acknowledges its obligations at the time of annexation.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

MICHAEL DIEKHOF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon
this _____ day of _____, 2004.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2004.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This ordinance annexes the Hoadley Quarries Area, which includes 1703 to 2299 (odd only) and 2300 West Tapp Road, including contiguous public roads and rights of way, effective January 1, 2006, and assigns the area to Council District 1.

RESOLUTION 04-16

**TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE
PROVISION OF CITY SERVICES TO AN ANNEXED AREA
(Hoadley Quarries Area)**

WHEREAS, the City of Bloomington desires to annex the area known as the Hoadley Quarries Area, which is more specifically described in Ordinance 04-25; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed area; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of the Hoadley Quarries Area";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of the Hoadley Quarries Area, which plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the plan as set out therein, and establishes a definite policy to provide services in accordance with said plan.

SECTION 2. Any monies necessary for the provision of services as described and itemized in the attached plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

SECTION 3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Employee Services of the City of Bloomington is hereby directed to assist such employees in obtaining new employment but nothing herein shall require the City to hire such employees.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

MICHAEL DEIKHOFF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2004.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This resolution approves and adopts the Fiscal Plan, Annexation of the Hoadley Quarries Area. A fiscal plan is required by state law and sets forth a schedule and policy for the implementation of the various services the City will provide to the annexed area.

CITY OF BLOOMINGTON
FISCAL PLAN
ANNEXATION OF THE HOADLEY QUARRIES AREA
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CITY OF BLOOMINGTON
FISCAL PLAN
ANNEXATION OF
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List of Exhibits

Exhibit 1 Map of Annexation Area

Exhibit 2 Map of Existing Sewer Lines in the Annexation Area

Exhibit 3 Map of Existing Water Lines in the Annexation Area

Exhibit 4 Map of Existing Fire Hydrants in the Annexation Area

Exhibit 5 Map of Existing Street Signs and Street Lights in the Annexation Area

List of Reference Materials Cited:

References are available for public inspection in the Controller's Office in City Hall

Certified Copies of City Ordinances Documenting City Boundaries, Clerk's Office, City of Bloomington.

Bloomington Municipal Code, Clerk's Office, City of Bloomington.

Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities. City of Bloomington Utilities.

Census Data for Monroe County, Indiana. Indiana University Center for Population Research and the U.S. Census Bureau. 1991, 2000.

Indiana Manual on Uniform Traffic Control Devices, Engineering Department, City of Bloomington.

Map of Refuse Collection Routes. Public Works Department. City of Bloomington.

Map Showing Parks & Recreation Site Locations and Facilities. Parks & Recreation Department, City of Bloomington.

Map Showing Municipal Boundary and Areas Intended for Annexation. Controller's Office, City of Bloomington.

ANNEXATION OF THE HOADLEY QUARRIES AREA

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Housing and Neighborhood Development Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Community and Family Resources Department, Traffic Department and Employee Services Department represents the City's policy and procedure for the annexation of the following property: The Hoadley Quarries Area.

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries regardless of similar topography, patterns of land use and population density.

Effective Date

Indiana Code § 36-4-3-7(d) provides that whenever a municipality annexes territory, all or part of which lies within a fire protection district, the annexation ordinance takes effect on the second January 1 that follows the date the ordinance is adopted. Because the Annexation Area lies within the Perry-Clear Creek Fire District, the effective date of this ordinance will be January 1, 2006. Indiana Code § 36-4-3-13 provides that planned services of a non-capital nature, including police protection, fire protection, street and road maintenance, and other non-capital service normally provided within the corporate boundaries, will be provided to the annexed territory within one (1) year after the effective date of annexation and that they will be provided in a manner equivalent in standard and scope to those non-capital services provided to areas within the corporate boundaries regardless of similar topography, patterns of land use and population density. Planned services of a capital improvement nature, including street construction, street lighting, sewer facilities, water facilities, and stormwater drainage facilities, will be provided to the annexed territory within three (3) years after the effective date of the annexation in the same manner as those services are provided to areas within the corporate boundaries, regardless of similar topography, patterns of land use, and population density, and in a manner consistent with federal, state, and local laws, procedures, and planning criteria.

1.00 DESCRIPTION OF THE ANNEXATION AREA

LOCATION: The Annexation Area is shown in Exhibit 1. This area is located in the southwestern part of the city in Perry Township Section 18. There are approximately 72.6 acres of land within the boundaries of the Annexation Area.

ZONING: Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned primarily as Quarry.

PROPERTY OWNERS: There are currently three (3) owners of four (4) properties in the Annexation Area according to County tax records.

2.00 ANNEXATION CRITERIA

Indiana Code § 36-4-3-1.5 provides that a proposed annexation area must have at least one-eighth (1/8) of its external boundary coincident with the boundary of the annexing municipality. In addition, Indiana Code § 36-4-3-13 provides that, in the event of a remonstrance, the court shall order a proposed annexation to take place if at least one-fourth (1/4) of the aggregate external boundaries of the territory sought to be annexed coincide with the boundaries of the municipality and the territory sought to be annexed is needed and can be used by the municipality for its development in the reasonably near future. This annexation meets these standards as set forth below.

CONTIGUITY: The Annexation Area is contiguous to the existing City boundary along 4,579.82 feet of its total 8,338.93 foot perimeter which equals **55% contiguity**. This Annexation Area meets the contiguity requirement. These measurements were derived from the legal description of the Annexation Area and certified copies of City Ordinances documenting the City corporate boundaries.

ZONING: The Annexation Area is currently zoned as Quarry. This Annexation Area meets the zoning criterion.

3.00 GENERAL RELATIONSHIP TO CITY SERVICES

The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The Annexation Area currently receives fire protection from the Perry-Clear Creek Fire District. Upon annexation, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's planning and zoning services and to the City's recreational and social service programs. For the reasons stated above and the reasons elaborated upon below, annexation of this area is a logical extension of the City's corporate boundaries.

4.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new infrastructure is needed to provide services to the area in the same manner as those services are provided to other areas within the City's corporate boundaries. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following sections.

Non-capital services, which are delivered to the area without requiring installation of capital infrastructure in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by the Controller's Office in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown below that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to other areas within the City's corporate boundaries.

Since the effective date for this annexation is one year past the City's current budget period, estimates for capital services and non-capital services have been increased for inflation. The base year is the current budget period – 2005. Estimates have been increased as shown below for the first three years after the annexation has become effective.

Determination and Use of Inflation Adjustment Factor in Provision of Future Government Services

The City of Bloomington Controller's office has researched the best method for estimating future increases in the price of government provided goods and services. Because future outcomes of management decisions made today are largely unknown, often times for several years, and because the provision of goods and services rely on many external factors, including political climate, tax collections, economic conditions, etc., it can be reasonably assumed that the best predictor of changes in future prices is what has occurred historically. Because there are many good sources of historical price information, we believe that estimates of changes in future prices should be based on independently derived, objective information, combined with the assumption that recent trends in price changes will continue into the future.

Based on our research we believe that the best source of price data is from the U.S. Department of Commerce's Bureau of Economic Analysis. The BEA has created many different measures of domestic product output, including an analysis of prices indices that affect state and local government consumption expenditures. The BEA's table "Price Indexes for Government Consumption Expenditures and Gross Investment" includes a State and Local price index that measures changes in prices for state and local government.

The following table indicates changes in prices for the years 2000 (base year = 100) to the most recent data for 2003.

	2000	2001	2002	2003	AVG.
State and Local- All	100	102.87	105.32	108.49	
% Change		2.87%	2.38%	3.01%	2.75%
		103.03	105.64	109.23	
Consumption Exp.	100	4	1	3	
% Change		3.03%	2.53%	3.40%	2.99%

AVG. is the mean of all averages for the years 2000 through 2003.

Because consumption expenditures do not include gross investment in structures and other enterprise fixed assets, we believe the best measure is all state and local prices, which includes investment, consumption and compensation. Based on the above data we have chosen 2.75% to be the best estimate of future inflation for purposes of determining the cost of the provision of government goods and services after 2004.

5.00 PROVISION OF SERVICES

5.01 STREET AND ROAD CONSTRUCTION AND CAPITAL MAINTENANCE

The City Street Department provides capital improvements (road building and resurfacing) and ongoing infrastructure maintenance (patching) to public streets in the City in order to provide a sound transportation infrastructure to the community.

The Annexation area does not include any public streets. Plans for future development indicate that new roads in the Annexation Area will be privately maintained after annexation. Since there are no public streets in the Annexation Area, no capital improvements are required as a result of this annexation.

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST ESTIMATE OF MAINTENANCE: \$ 0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No capital infrastructure improvements are required as a result of this annexation. There are no public rights-of way, existing or proposed, in the Annexation Area, therefore, no service is necessary.

5.02 NON-INFRASTRUCTURE STREET AND ROAD SERVICES

Within the corporate boundary, public streets are maintained at a level to ensure multi-modal transportation safety. Streets are swept four times per year. Leaves are collected two times per year and snow removal is performed on an as needed basis.

Upon Annexation, roads in dedicated public rights-of-way within the Annexation Area that have met all conditions of plan approval and City street construction standards and have been inspected by the Engineering Department and approved by the Board of Public Works shall be known as "public streets" as will any roads already approved and accepted into the public trust by the County Highway Engineer. Any other roads in the Annexation Area will remain private and will be privately maintained after annexation.

The Annexation area does not include any public streets. Plans for future development indicate that new roads in the Annexation Area will be privately maintained after annexation. Providing non-infrastructure street and road services will not be necessary in the Annexation Area, and therefore will not result in the need for increased operational expenses for materials, services and labor.

SUMMARY OF NON-INFRASTRUCTURE STREET AND ROAD SERVICES

COST ESTIMATE OF SERVICE: \$ 0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No non-infrastructure street and road services will be necessary. There are no public rights-of way, existing or proposed, in the Annexation Area, therefore, no service is necessary.

5.03 STREET SIGNS, PAVEMENT MARKINGS AND TRAFFIC SIGNALS

Street signs, pavement markings and traffic signals in the City, are installed on public streets according to City policy regarding the location and installation of traffic control and street signs. The City policy on street signs fulfills the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code. Both of these volumes describe conditions under which each type of sign is to be installed and Traffic and Engineering Department staff recommend sign placement to the Traffic Commission whenever codification is required.

The Annexation area does not include any public streets. Plans for future development indicate that all roads in the Annexation Area will be privately maintained. No street signs and pavement markings

will be installed in the Annexation Area because there are no public streets, existing or planned, in the approved development. No traffic signals are required as a result of this annexation.

SUMMARY OF STREET SIGNS, PAVEMENT MARKINGS AND TRAFFIC SIGNALS

ONE-TIME COST OF INSTALLING SIGNS/MARKINGS/SIGNALS: \$ 0

COST ESTIMATE OF PLANNED MAINTENANCE/REPLACEMENT SERVICES: \$ 0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Street sign and pavement marking services will not be necessary since there are no public streets in the annexation area, and none are planned.

5.04 STREETLIGHTS

Within the corporate boundary, Streetlights are installed by petition, consistent with the requirements set forth in IC § 36-9-9-1, et seq. Petitions are evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds. The Board of Public Works of the City of Bloomington is responsible for the installation of public streetlights.

There are no existing streetlights in public rights-of-way in the Annexation Area.

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: \$ 0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No additional streetlights will be installed as a result of this annexation. There are no public streets in the Annexation Area

5.05 SIDEWALKS

Within the corporate boundary, plans for new development require the inclusion of sidewalks and curbs. In many Bloomington neighborhoods, sidewalks were not required and do not exist. They may be added later either at the expense of the property owner or occasionally at the City's expense when pedestrian traffic warrants.

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the property owner. Curbs are generally constructed for a life of 20 or more years, and require little if any maintenance.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Construction and maintenance of sidewalks is not the responsibility of the City, although occasionally the City will install sidewalks in areas of high pedestrian use. Sidewalks are already provided in the Annexation Area on a level equivalent to areas within the corporate boundary. The Annexation Area will be monitored for pedestrian traffic and evaluated for publicly funded sidewalk construction in the same manner as the rest of the City.

5.06 RESIDENTIAL RENTAL INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing and Neighborhood Development Department. These properties are then scheduled for housing code inspections on a three, four or five year cycle.

The Annexation Area currently contains no residential rental units.

SUMMARY OF RESIDENTIAL RENTAL INSPECTION

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, any rental units in the Annexation Area will be registered and incorporated into the existing rental inspection cycles. Rental properties will be inspected to the same standard and scope as those inspections performed in the rest of the city.

5.07 HOUSING DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department administers programs which benefit low to moderate income persons utilizing Community Development Block Grant and HOME funds available to the City through the Federal Department of Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 2005 (June 1, 2004 through May 31, 2005) the City will receive Community Development Block Grant and HOME funds totaling \$1,753,050. These funds will be allocated to various projects including housing programs for low to moderate income families, small scale drainage projects and site improvements in targeted low income areas, economic development activities, various public service programs, and a utility service program for low to moderate income families.

The amount of funds allocated to each Community Development Block Grant and HOME program is fixed and is disbursed as eligible applicants and projects utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF HOUSING DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR PROVISION OF SERVICES: Upon annexation, property owners will be able to apply for any of the Community Development Block Grant and HOME Programs for which they may be eligible under program rules.

5.08 ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

Throughout the City, Compliance Officers from Housing and Neighborhood Development (HAND) Department on a complaint basis enforce the Bloomington Municipal Code. Nuisance enforcement will be provided for things like weeds, trash and other types of nuisances on both a regular patrol and complaint basis.

Upon annexation, the HAND department will patrol and respond to complaints in the annexation area. Salaried staff performs these services and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not applicable.

PLAN FOR PROVISION OF SERVICES: Upon annexation, the Housing and Neighborhood Development Department will extend ordinance and nuisance enforcement in a manner consistent with all areas within the corporate limits.

5.09 NEIGHBORHOOD DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department offers to the city's neighborhoods services which include providing a liaison and resources to Neighborhood Associations, conducting neighborhood clean-ups, and coordinating plans for improving the neighborhood.

Upon annexation, Neighborhood Development services will be extended to the Annexation Area in a manner equivalent to other areas within the corporate boundary. Salaried staff performs these services and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF NEIGHBORHOOD DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon annexation, Neighborhood Development services will be extended to the Annexation Area in a manner equivalent to all areas within the corporate limits.

5.10 POLICE PROTECTION

Beginning January 1, 2006, the Bloomington Police Department services will be extended to the Annexation Area in the same standard and scope as provided to other areas in the City. The City is

divided into five police beats or districts. Each has officers assigned to answer calls for service within the district.

The officers assigned to District 5 will handle calls from the Annexation Area. If officers of District 5 are unavailable in an emergency situation, then officers of District 4 will respond.

Uniformed police officers are assigned to the Patrol Unit, which operates three shifts per day. Officers work six days and then are off-duty three days. Additional days off are scheduled for holidays and vacation and are allowed for illness. Due to previous annexations by the City, as well as an increasing desire for a greater Police presence, the City will hire an additional officer in 2005 for a total of 81 officers. Currently, 58 officers are assigned to the Patrol Unit, and the average number on duty per 24 hours is 22.5. An average eight-hour shift for the Patrol Unit in 2004 is expended as follows:

PATROL UNIT

Roll Call	5%	(24 minutes)
Equipment Maintenance	2%	(9 minutes)
Paperwork	15%	(1 hour 12 minutes)
Traffic Enforcement	19%	(1 hour 31 minutes)
Accident Investigation	15%	(1 hour 12 minutes)
Criminal Investigation	17%	(1 hour 22 minutes)
Pro-active Patrol	27%	(2 hours 10 minutes)

Proactive patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol doing the following: reporting traffic control devices out of service, icy road conditions, location of water or power outages, and fires; rendering aid to the injured; and directing citizens in need to the services of other agencies such as the welfare department, ambulance, or other departments within the city.

It is a City priority not to decrease proactive patrol time. So that this annexation will not diminish time for proactive patrol by increasing the workload within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the City-wide statistics in the following chart:

POLICE CALL RESPONSE CHART 2003

<u>Area</u>	<u>2003 Calls</u>	<u>Est. Population</u>	<u>Calls per Person</u>
City-Wide	54,778	69,291	.79

The Annexation Area will have an estimated population of 2. Using the average number of calls per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 2.

The Police Department estimates that each call uses approximately 48 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 96 minutes, or 2 hours.

According to the Fraternal Order of Police (FOP) contract in effect with the City, overtime must be paid in 1/4-hour increments when an on-duty officer works longer than his/her shift. Any officer

called in to work while off-duty will be paid for a minimum of one and one-half hour of overtime. The 2005 overtime pay rate in the FOP contract is \$28 per hour. Additional funds of \$56 (for the base year) times the inflation rate will be required for the Annexation Area for overtime.

The cost of materials that are needed for the annexation is estimated by using the 2005 budgeted amount of \$265,361 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil, Line 242 - Other Supplies and Line 362 - Motor.

That amount divided by the total number of service calls in 2003 is:

$\$262,361 \text{ divided by } 54,778 \text{ calls} = \$4.79 \text{ cost per service call}$
 $\$4.79 \times 2 \text{ additional service calls} = \$9.58 \text{ additional materials cost (for the base year)}$

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES \$67.38 (1st year), \$69.23 (2nd year) and \$71.14 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district beginning January 1, 2006. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to other areas within the corporate boundary.

5.11 FIRE PROTECTION

Beginning January 1, 2006, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to other areas located within the City limits. Personnel for the responses to the Annexation Area will be provided from three fire stations. Normally, Station Number 5 will be the primary station responding and Station Number 2 and Station Number 1 will be the secondary stations responding. Average response time throughout the city is 4.28 minutes.

The service demands expected from the Annexation Area have been estimated by a review of calls from the City-wide statistics in the following chart:

FIRE CALL RESPONSE CHART 2003

<u>Area</u>	<u>2003 Calls</u>	<u>Est. Population</u>	<u>Calls per Person</u>
City-wide	2,766	69,291	.04

The Annexation Area will have an estimated population of 2. Using the average number of calls per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 1.

The cost of materials that are needed to provide Fire Protection for the Annexation Area is estimated by using the 2005 budgeted amount of \$169,328 for operational expenses. This is composed of the following line items: Line 223 - Garage & Motor Supplies, Line 224 - Fuel & Oil, Line 232 - Motor Vehicle Repair, Line 242 - Other Supplies, Line 362 - Motor: and Line 365 - Other Repairs.

That amount divided by the total number of fire runs made in 2003 is:

$\$169,328 \text{ divided by } 2,900 \text{ runs} = \$61.22 \text{ cost per run}$

\$61.22 x 1 additional runs = \$61.22 additional cost for Fire Department services (for the base year)

There is ample time for the Fire Department staff to respond to 1 additional run per year. When added to the 2,766 runs in 2003, the average is just over one run per day for the primary responding station (and one run for the secondary responding station):

365 days x 5 stations = 1,825 station response days
2,766 runs in 2003 + 1 run anticipated from the Annexation Area = 2,767
2,767 runs divided by 1,825 days = 1.52 runs per day per station

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Service will be provided using existing staff and equipment to make the runs anticipated in the Annexation Area in order to provide the same standard and scope as other areas within the corporate boundaries.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: \$62.90 (1st year), \$64.63 (2nd year) and \$66.41 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Beginning January 1, 2006, full fire protection service on a first call basis will be provided to the Annexation Area.

5.12 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility where animals are sheltered, cared for, and if necessary, humanely euthanized. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Beginning January 1, 2006, the following animal control services will be provided to the Annexation Area:

- Four full time animal control officers will be available 8 AM to 8 PM Monday through Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.
- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.
- The area will be patrolled on a regular basis once weekly.

The above services are the same as those provided to the City as a whole. The 2003 experience in the City is listed below:

SERVICE CONTACTS AND EMERGENCY CALL-OUTS

Est.	Service	Contacts	Emergency	Emergencies
------	---------	----------	-----------	-------------

<u>Area</u>	<u>Population</u>	<u>Contacts</u>	<u>/Person</u>	<u>Call-outs</u>	<u>Per Person</u>
City-wide	69,291	2,600	. 04	138	. 002

The Annexation Area will have an estimated population of 2. Using the average number of service contacts per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 1. Using the average number of emergency call-outs per person within the corporate boundaries, the number of emergency call-outs anticipated for the Annexation Area is three. This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts

Operating expenses for the Animal Shelter program total \$10,714 in the 2005 budget. These expenses include Line 224-Fuel & Oil, Line 242-Other Supplies, and Line 362-Motor. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

\$0,714 in operating expenses divided by 2,600 Citywide service contacts in 2003 equals a \$4.12 operating cost per service contact. This per-call cost multiplied by 1 anticipated service contacts in the Annexation Area comes to \$4.12 for the base year.

Emergency Call-outs

Under AFSCME union regulations, a minimum of two hours of overtime is paid for each emergency overtime call-out. The 2005 pay rate for an Animal Control Officer averages \$14.68 per hour, for an overtime rate of \$22.02. Two hours of overtime per emergency call-out equals \$44.04. This amount multiplied by 1 projected emergency call-outs for the Annexation Area equals \$44.04 for the base year.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATE OF SERVICE: \$49.48 (1st year), \$50.84 (2nd year) and \$52.24 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to other areas within the City boundaries.

5.13 REFUSE COLLECTION

Sanitation services are provided to all single-family houses on public streets in the City. Beginning January 1, 2006, the City will begin curbside refuse collection, yard waste collection and recycling collection to the Annexation Area to the same standard and scope of service provided to all areas within the City. There is currently one (1) household in the Annexation Area eligible for this service.

Refuse and recycling collection services to the Annexation Area will be incorporated into existing collection areas. The Sanitation Department plans to add the Annexation Area to the Friday B Area.

Additional costs incurred resulting from the annexation will be in personnel, operating supplies, services, and landfill fees. The Director of Public Works estimates the annual cost of sanitation services in the city to be \$115.67 per household. This cost multiplied by the one (1) household anticipated in the Annexation Area comes to \$115.67 per year for sanitation services (for the base year).

In addition, a one-time cost for recycling bins at \$8.00 per bin per household equals \$8.00 (for the base year).

SUMMARY OF REFUSE COLLECTION

ONE-TIME COST ESTIMATE: \$ 8.22 for 2006

COST ESTIMATE OF SERVICE: \$118.85 (1st year), \$122.12 (2nd year) and \$125.48 (3rd year)

METHOD OF FINANCING: General Fund, Sanitation Fund

ANTICIPATED ANNUAL REVENUE FROM TRASH STICKERS: \$ 41.74

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, Sanitation Services will be extended to the Annexation Area to the same standard and scope provided to all areas within the corporate boundaries.

5.14 SANITARY SEWER SERVICE

Within the corporate boundaries, public mains located in easements or public rights-of-way provide sanitary sewer. Mains are installed at developer expense at the time of development or, in areas where mains were not installed at the time of development, mains may be installed later at the expense of the property owners to be served by the extensions, under the Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

The above policies apply to all areas served by the City of Bloomington Utilities Dept., both within and outside the current municipal boundary.

In the annexation area, public sewer mains are available only on a limited scale. The map indicating the location of the sewer lines currently in place in the Annexation Area is incorporated herein as Exhibit 2. A large portion of annexation area is not within 300 feet of a main. If property owners wish to fund extension of a main to provide service, they may do so at their own expense under the Rules Regulations and Standards, in the same manner as all other owners in the Utilities service area, including those within the municipal boundary.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The City will incur no cost for sanitary sewer facilities as a result of this annexation. Sanitary sewer service will be extended to those not currently served in a same manner as any other properties without service in the Waste Water Utility service area. Specifically, the City of Bloomington Utilities will make itself available, pursuant to Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities, to enter into neighborhood funded projects to construct sewers. Owners or developers of properties not connected to public sanitary sewer mains will be responsible for the cost of hooking up to public sanitary sewer mains in accordance with Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

5.15 WATER DISTRIBUTION

Within the corporate boundary, newer developments include water lines and service. In some Bloomington neighborhoods, water lines were not required at the time of development and do not exist. They may be added later at the expense of the property owner.

The City Water Utility is currently serving one building in the Annexation Area. The map indicating the location of the water lines currently in the vicinity the Annexation Area is incorporated herein as Exhibit 4. Any properties in the area not currently receiving water service may obtain such service at the property owner's expense for hookup and main extension (if required) in accordance with Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Water service facilities are provided to the Annexation Area at a level that meets or exceeds the level of facilities to other areas within the City's corporate boundaries. The City will not incur any additional costs for water facilities as a result of this annexation.

5.16 FIRE HYDRANTS

There are currently no publicly owned fire hydrants in the Annexation Area. Within the corporate boundary, public fire hydrants are installed according to the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities, and spacing varies between 350 and 600 feet, with closer spacing recommended for industrial, commercial and densely populated areas. The fire hydrant locations in the vicinity of the Annexation Area are shown on the map incorporated herein as Exhibit 5.

Privately owned hydrants will remain privately owned and maintained after annexation. Charges for publicly owned hydrants are incorporated into the existing billing structure for water users within the City's corporate boundaries, as approved by Ordinance of the Bloomington Common Council and the Utilities Regulatory Commission.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrant coverage is provided to the Annexation Area in a manner equivalent to other areas within the corporate boundaries.

5.17 STORM WATER DRAINAGE

Storm water drainage within the corporate boundaries varies by type from curb and gutter to side ditches. Design for new construction within the City of Bloomington is required to include curbs,

gutters and inlets to collect storm water runoff constructed at the developer or property owner's expense. City of Bloomington Utilities handles storm water drainage complaints from customers first by assessing the problem, then determining the appropriate solution and implementing the plan according to the Utilities Service Board Rules, Regulations and Standards of Service.

Storm water drainage within the Annexation Area consists of natural drainage to the West Fork of Clear Creek and drainage to quarried areas. No detention ponds have been identified in the area. Storm water Utility staff evaluated the storm water drainage in the area and determined that existing drainage in the Annexation Area is at least equivalent in standard and scope to the drainage in other areas within the City's corporate boundaries.

Within the city, storm water inlets, culverts and ditches in public rights of way are cleaned out on an as-needed basis. There are currently no public rights-of way in the area, therefore no service is necessary.

SUMMARY OF STORM WATER DRAINAGE

COST ESTIMATE FOR PROVISION OF SERVICES: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No capital expenditures for drainage are required as a result of this annexation. There are no public rights-of way (existing, planned or projected) in the Annexation Area, therefore, no service is necessary.

5.18 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free, and some involve a fee.

The Annexation Area is located within a few miles of several City Parks and Recreation sites which together offer a wide range of recreation opportunities as described by the Parks & Recreation Department publication "Where to do Parks and Recreation in Bloomington!" A summary of City parks in relation to the Annexation Area:

Located within a one mile radius are The Clear Creek Trail, Bloomington Rail Trail, Wapehani Mountain Bike Park, Twin Lakes Sports Park. In addition, located within a two mile radius are Seminary Park, Building and Trades Park, Highland Village Park.

At present, all Parks and Recreation Department activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee-supported facilities, such as Winslow Sports Complex and Bryan Park pool.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to other areas within the corporate boundaries. No additional expenses for City Parks and Recreation services are anticipated as a result of this annexation.

5.19 COMMUNITY AND FAMILY RESOURCES

The City's Community and Family Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
Bloomington Volunteer Network	Monroe County and vicinity
Child Care Resource and Referral	Monroe County
Council for Community Accessibility	No Restrictions
Commission on the Status of Women	City of Bloomington
Commission on the Status of Black Males	Monroe County
Dr. Martin Luther King, Jr., Birthday Commission	City of Bloomington
Bloomington Teen Council, Co-sponsor	Monroe County
Short-term, topic-specific task forces	Monroe County

Most Community and Family Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents will be determined on the same basis as access for residents of other areas of the City.

SUMMARY OF COMMUNITY AND FAMILY RESOURCES SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Services are organized and in place for the Annexation Area to the same standard and scope offered to other areas of the city.

5.20 PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE

Planning, zoning, plan review, and plan compliance enforcement are performed by the Planning Department, and are currently being provided to all residents of the City of Bloomington and to the Areas Intended for Annexation. The Annexation Area is included within the Areas Intended for Annexation.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City.

SUMMARY OF PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE ENFORCEMENT SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the Areas Intended for Annexation for planning and zoning jurisdiction, it currently receives planning, zoning, plan review, and plan compliance enforcement services to the same standard and scope provided to all other areas of the City.

5.21 ADMINISTRATIVE SERVICES

City administration and operations include departments that are not directly involved in the provision of the capital and non-capital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Clerk's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department.

The Mayor's Office provides, in addition to its primary function as chief executive, information to residents, economic development efforts, and a referral service to other City departments, government agencies and private organizations.

The City Clerk and City Council are responsible for organizing City Council meetings and official record keeping and provide a forum for City legislation.

The Controller's Office oversees the municipal budgetary and financial systems. The office also issues bicycle licenses and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Employee Services Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with an estimated population of 2 people, represents less than a .01% increase in the City's population of 69,291 according to the 2000 U.S. Census. The Mayor's Office, Council Office, Controller's Office, Legal Department and Employee Services Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to other areas within the corporate boundary, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department will be provided to the Annexation Area in the same manner and scope that these services are provided to other areas within the municipal boundary. Because the Annexation Area does not represent a significant increase in the City's population, these services will be extended without hardship to these administrative offices and departments and without increased cost.

5.22 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries. Because the Annexation Area represents less than a 1% increase in population, the effect of inclusion of this Area within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area will be provided in the same manner that such services are provided to other areas within the City's corporate boundaries without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any non-capital services currently available to areas within the municipal boundary which were not previously discussed in this Plan, will be made available in the same manner to the Annexation Area beginning January 1, 2006.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, any non-capital services not previously discussed in this plan will be made available in the same manner to the Annexation Area as it is currently available to areas within the municipal boundary.

6.00 FUNDING

Funding for the planned services is derived from various sources including those listed below.

Revenue in the General Fund includes:

Taxes: General Property Tax, Financial Institutions Tax, Auto & Aircraft Excise, Wheel Tax, Surtax Excise, and County Option Income Tax (COIT).

Licenses & Permits: Housing Inspections, Planning Permits, Dog Licenses, as well as other licenses and permits.

Inter-Governmental revenue: State and Federal Grants, ABC and Cigarette Taxes and County reimbursements.

Charges for Services: Cable TV receipts, Parks & Recreation receipts, 'In Lieu Of' revenue, and Parking receipts.

Fines & Forfeitures: ordinance violations, and Court Docket fees.

Miscellaneous revenue: interest earned, sale of property, contributions, gifts, reimbursements, and refunds.

Revenue in the Motor Vehicle-Highway Fund includes Wheel and Excise Surtax, federal MVH distributions and State reimbursements.

Revenue in the Local Road and Street Fund includes federal LRS distributions and State reimbursements.

Revenue in the Cumulative Capital Improvement Fund includes Cigarette Tax.

Revenue in the Sanitation Fund includes Trash and Yard Waste Sticker collections, interest earned, and a transfer from the General Fund.

Revenue in the Storm Water Utilities includes user fees and interest earned.

7.00 HIRING PLAN

It is not anticipated that this annexation will result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Employee Services is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Employee Services Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

8.00 SUMMARY OF COSTS

The following summary of costs includes any one-time capital costs that will be incurred, as well as the average annual maintenance costs beginning in the first year after the effective date of annexation.

Annual Maintenance Costs:	<u>2006</u>	<u>2007</u>	<u>2008</u>
Sanitary Sewer Service	-	-	-
Water Distribution	-	-	-
Fire Hydrants	-	-	-
Storm Water Drainage Facilities	-	-	-
Street and Road Construction and Maintenance	-	-	-
Street and Road Services	-	-	-
Street Signs and Traffic Signals	-	-	-
Street Lights	-	-	-
Sidewalks	-	-	-
Residential Rental Inspection	-	-	-
Housing Development Services	-	-	-
Ordinance and Nuisance Enforcement Services	-	-	-
Neighborhood Development Services	-	-	-
Police Protection	67.38	69.23	71.14
Fire Protection	62.90	64.63	66.41
Animal Shelter/Animal Control	49.48	50.84	52.24
Refuse Collection	118.85	122.12	125.48
Parks and Recreation	-	-	-
Community and Family Resources	-	-	-
Planning, Zoning, Plan Review and Plan Compliance	-	-	-
Administrative Services	-	-	-
<u>Other City Functions</u>	-	-	-
Total Annual Maintenance Costs:	\$ 298.61	\$ 306.82	\$ 315.27

The One Time Costs are as follows:

Street Sign Replacement	0
Recycle Bins	8.22
One Time Cost Total	<u>\$ 8.22</u>

The Capital Infrastructure Costs are as follows:

Street Resurfacing	0
Capital Infrastructure Cost Total	<u>\$ 0</u>

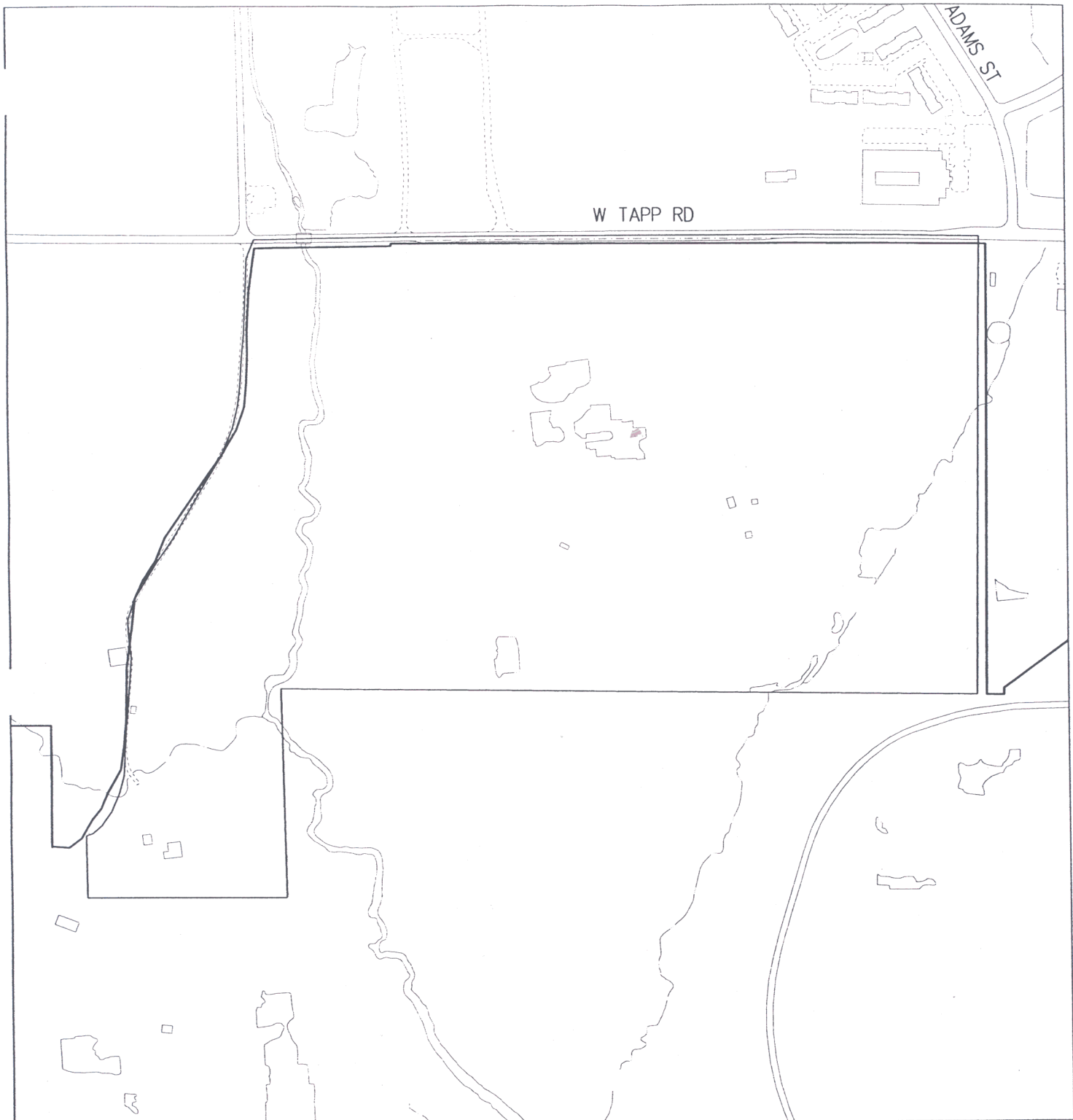


Exhibit 1. Map of Annexation Area
Hoadley Quarries

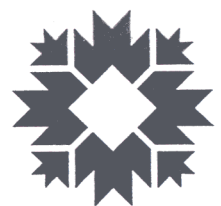
By: clarks
20 Aug 04



For reference only; map information NOT warranted.



City of Bloomington



Scale: 1" = 400'

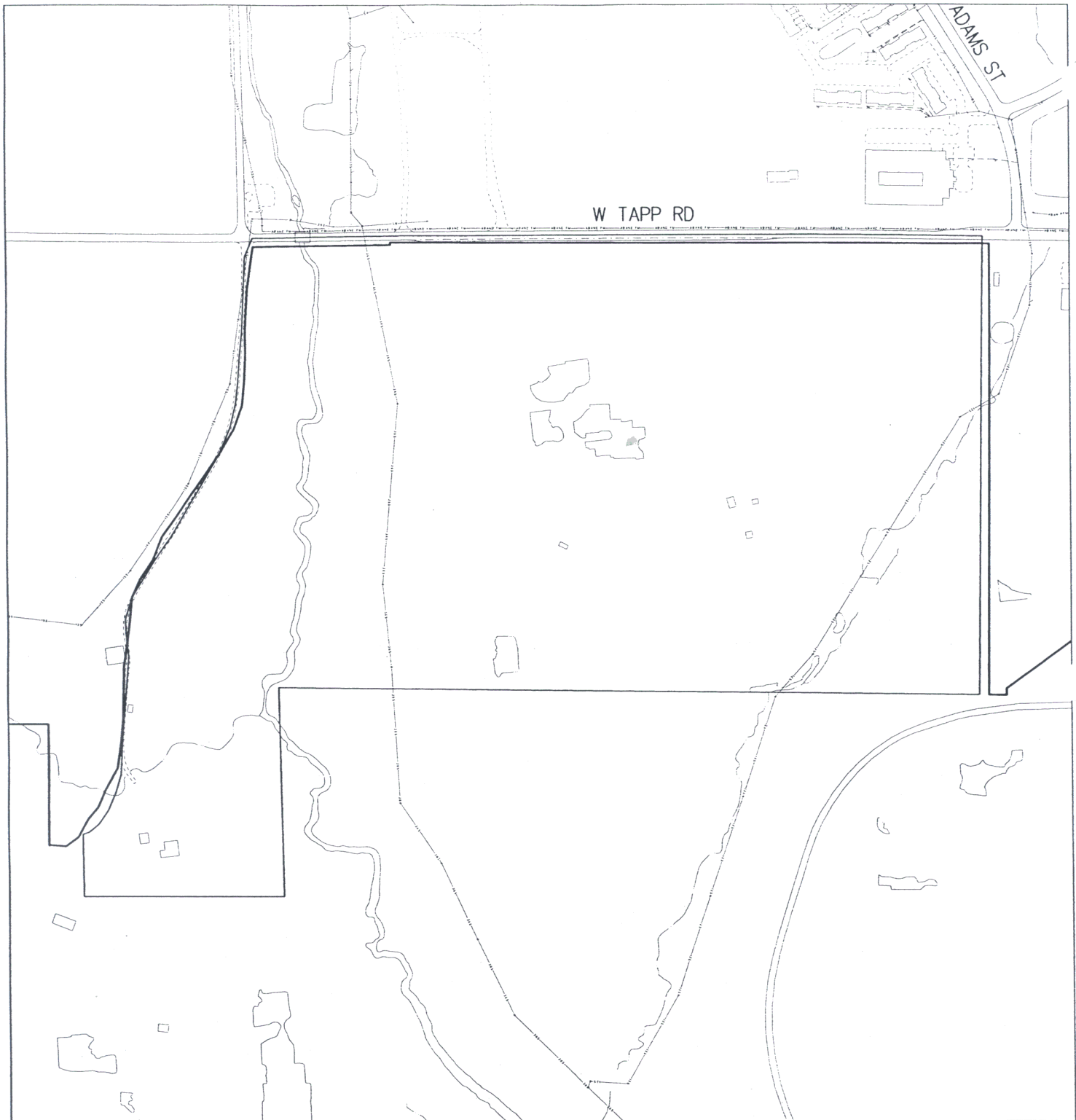


Exhibit 2. Map of Existing Sewer Lines in the Annexation Area

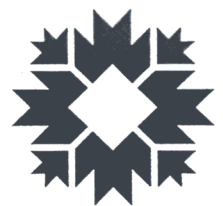
By: clarks
20 Aug 04



For reference only; map information NOT warranted.



City of Bloomington



Scale: 1" = 400'

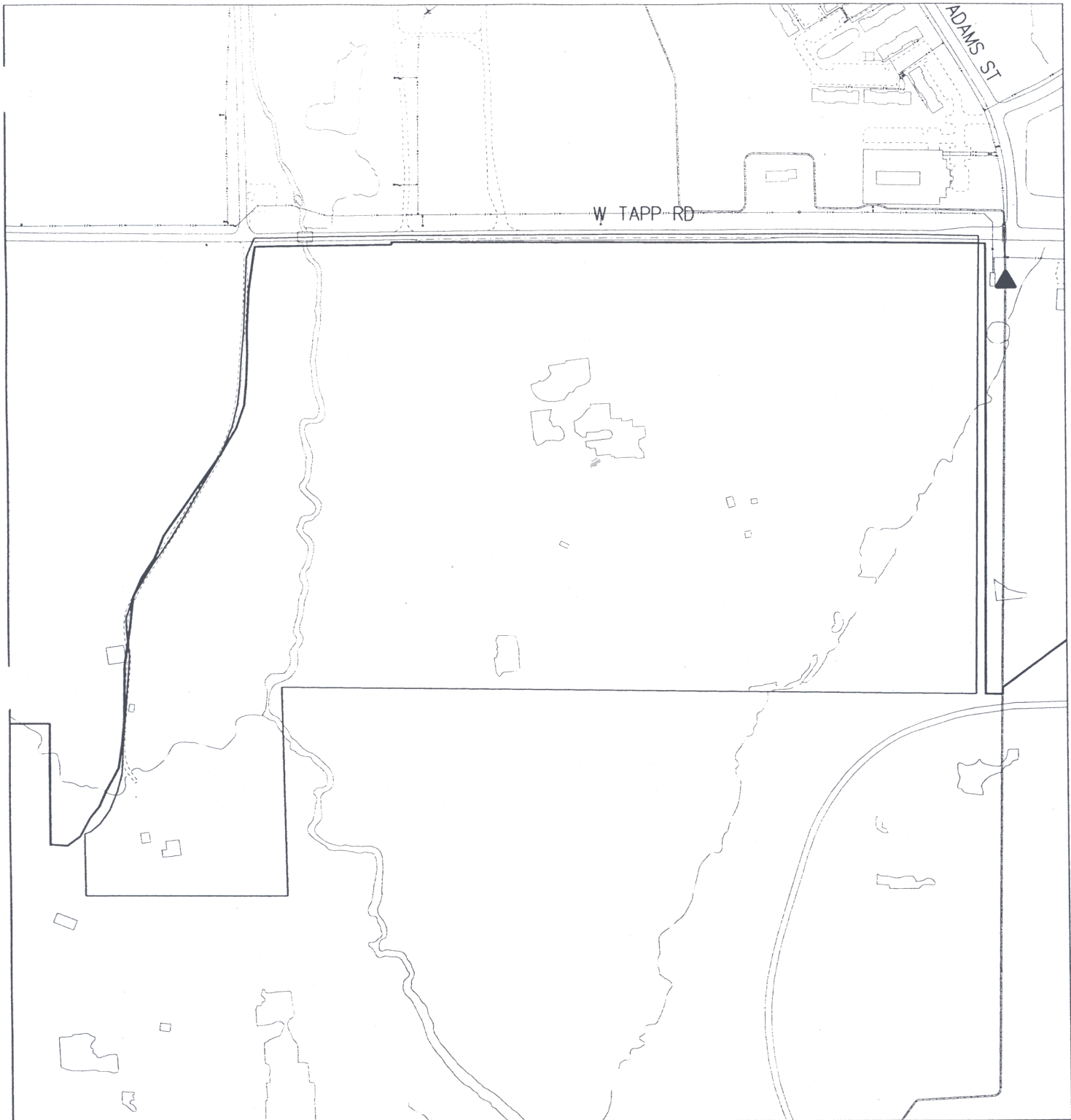


Exhibit 3. Map of Existing Water Lines in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 400'

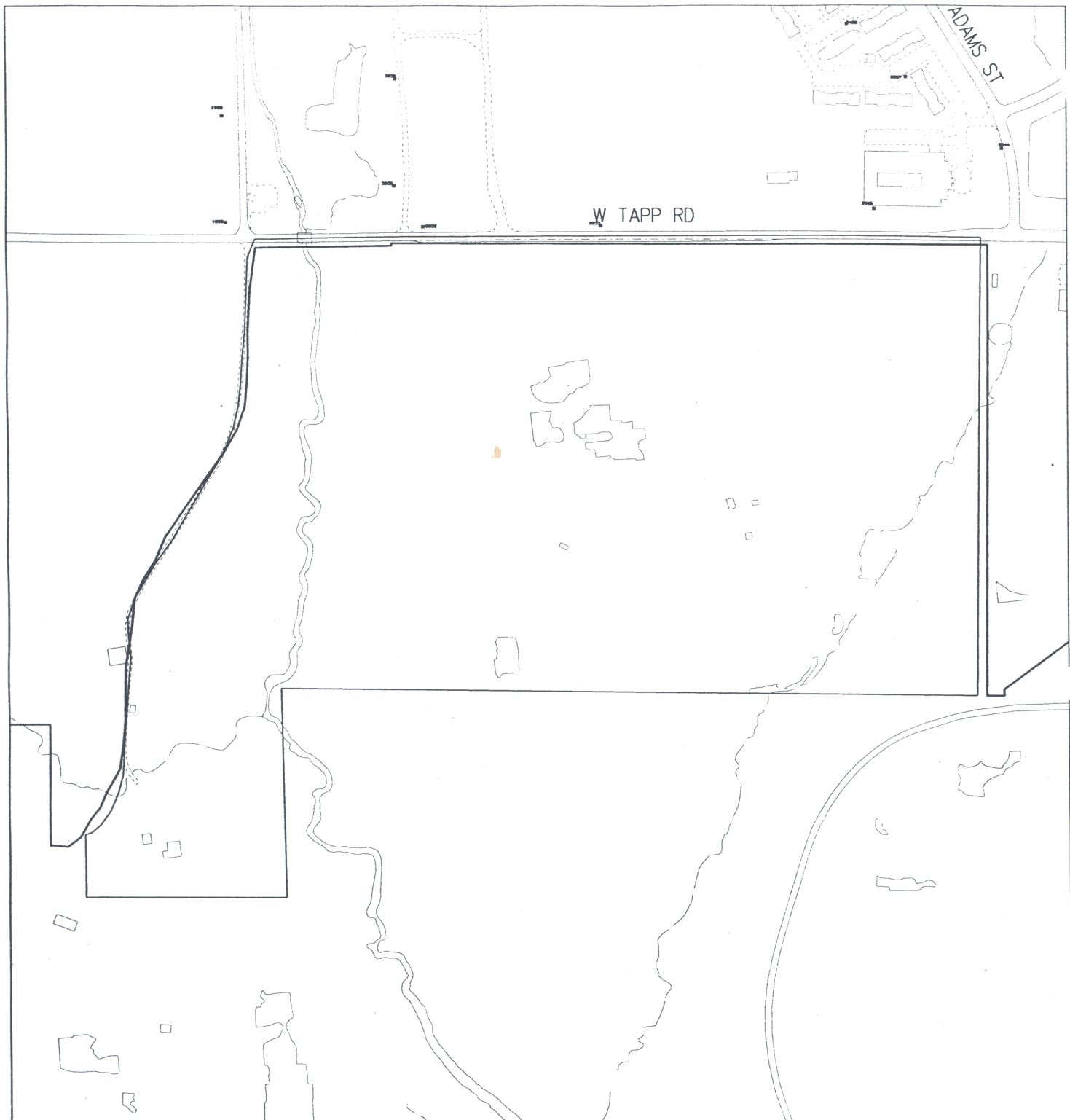


Exhibit 4. Map of Existing Fire Hydrants in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 400'



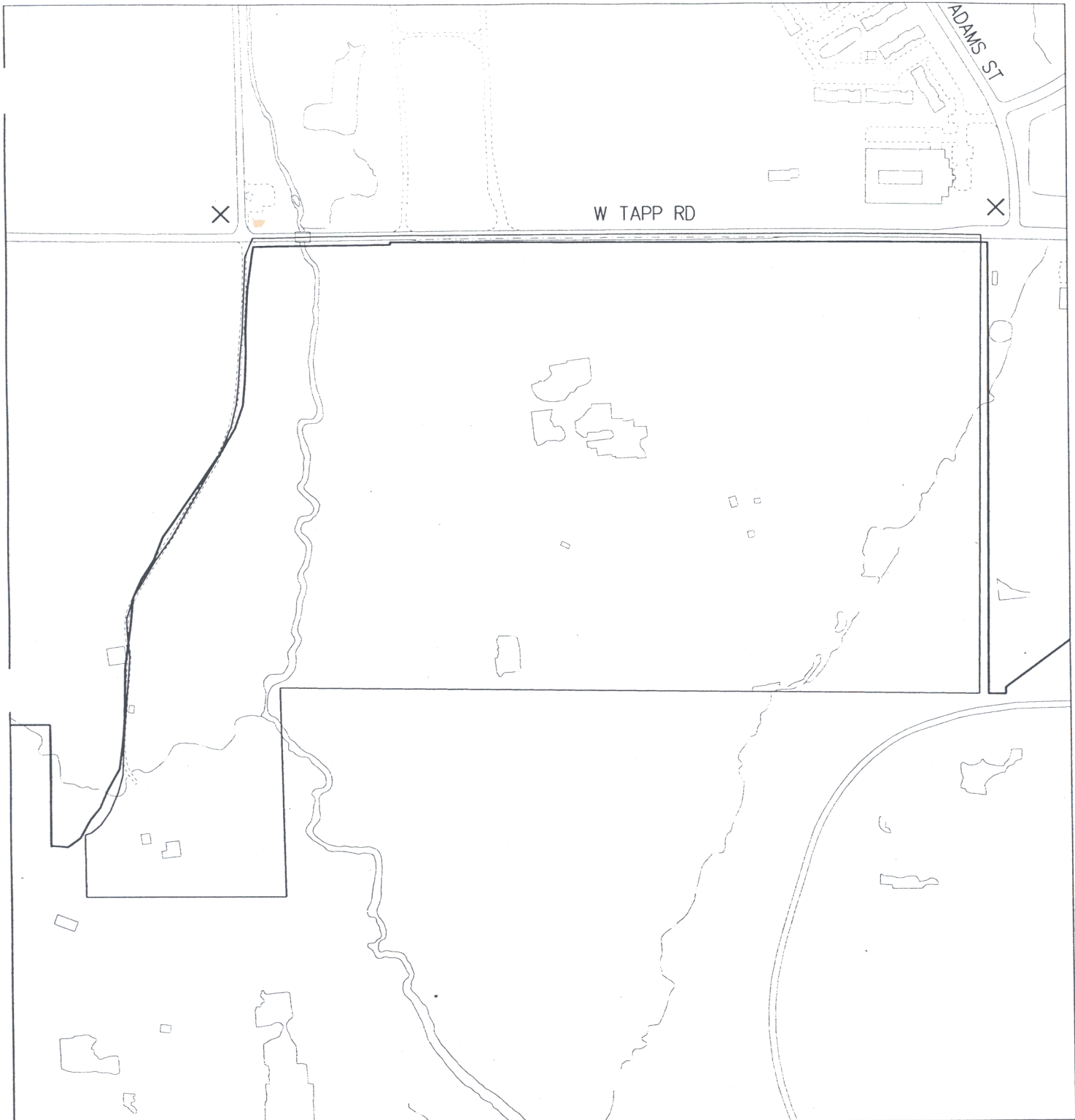


Exhibit 5. Map of Existing Street Signs in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.



City of Bloomington



Scale: 1" = 400'

Annexation of
The Rhorer/Gordon Area

Ordinance 04-26

Resolution 04-17

Fiscal Plan

ORDINANCE 04-26

**AN ORDINANCE CONCERNING THE ANNEXATION OF
ADJACENT AND CONTIGUOUS TERRITORY
(Rhorer/Gordon Area)**

WHEREAS, the boundary of the City of Bloomington, Indiana, is contiguous and adjacent to the real estate described herein; and

WHEREAS, the City of Bloomington has determined it will provide capital and non-capital services and improvements to said real estate that are equivalent to the services and improvements currently received by the residents and property owners of the City of Bloomington as specified in the “Fiscal Plan, Annexation of the Rhorer/Gordon Area;”

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. That the following described land, the Rhorer/Gordon Area, which includes 100 – 220 West Gordon Pike, 3900 – 3999 South Walnut Street (also known as South State Road 37), including contiguous public roads and rights of way, be annexed to and declared a part of the City of Bloomington, Indiana, to-wit:

A part of the southwest quarter of Section 16 and a part of the northwest quarter of Section 21, Township 8 North, Range 1 West, Monroe County, Indiana, and being more particularly described as follows:

Commencing at the southwest corner of the east half of said southwest quarter; thence South 89 degrees 31 minutes 55 seconds East 529.73 feet on the south line of said east half to the POINT OF BEGINNING; thence South 0 degrees 22 minutes 22 seconds West 50.00 feet to the south right-of-way line of Rhorer Road; thence North 89 degrees 31 minutes 55 seconds West 1132.70 feet on said south right-of-way line; thence North 0 degrees 25 minutes 20 seconds East 105.38 feet to the north right-of-way line of Gordon Pike; thence continuing North 0 degrees 25 minutes 20 seconds East 431.83 feet on the east line of Annexation Ordinance 69-44; thence South 89 degrees 35 minutes 30 seconds East 605.00 feet on the south line of said Annexation Ordinance 69-44 to the west line of the aforesaid east half of the southwest quarter; thence North 0 degrees 25 minutes 20 seconds East 110.47 feet on said west line to the south line of Annexation Ordinance 94-59; thence South 89 degrees 08 minutes 30 seconds East 438.50 feet on said south line; thence continuing South 89 degrees 08 minutes 30 seconds East along said south line 194.89 feet; thence South 0 degrees 25 minutes 20 seconds West 264.00 feet; thence North 89 degrees 31 minutes 55 seconds West 106.00 feet; thence South 0 degrees 22 minutes 22 seconds West 330.00 feet to the POINT OF BEGINNING; said described tract containing 15.94 acres, more or less.

SECTION 2. Be it further ordained, that the boundaries of the City of Bloomington, shall be, and the same are, hereby declared to be extended so as to include all the real estate hereinabove described as part of the City of Bloomington, Indiana.

SECTION 3. Pursuant to IC § 36-4-3-4(g), the above-described territory, which is hereby annexed to and declared a part of the City of Bloomington, Indiana, shall be assigned to Bloomington Common Council District 5.

SECTION 4. Services will be provided to the annexed area in accordance with the “Fiscal Plan, Annexation of the Rhorer/Gordon Area” adopted by Resolution 04-17 by the Bloomington Common Council.

SECTION 5. Pursuant to IC § 36-4-3-7 this ordinance shall take effect January 1, 2006, following its passage and adoption by the Common Council of the City of Bloomington and approval of the Mayor, and the City herein acknowledges its obligations at the time of annexation.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

MICHAEL DIEKHOF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2004.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This ordinance annexes the Rhorer/Gordon Area, which includes 100 – 220 West Gordon Pike, 3900 – 3999 South Walnut Street (also known as South State Road 37), including contiguous public roads and rights of way, effective January 1, 2006, and assigns the area to Council District 5.

RESOLUTION 04-17

**TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE
PROVISION OF CITY SERVICES TO AN ANNEXED AREA
(Rhorer/Gordon Area)**

- WHEREAS, the City of Bloomington desires to annex the area known as the Rhorer/Gordon Area, which is more specifically described in Ordinance 04-26; and
- WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed area; and
- WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of the Rhorer/Gordon Area";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of the Rhorer/Gordon Area, which plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the plan as set out therein, and establishes a definite policy to provide services in accordance with said plan.

SECTION 2. Any monies necessary for the provision of services as described and itemized in the attached plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

SECTION 3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Employee Services of the City of Bloomington is hereby directed to assist such employees in obtaining new employment but nothing herein shall require the City to hire such employees.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

MICHAEL DEIKHOFF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2004.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This resolution approves and adopts the Fiscal Plan, Annexation of the Rhorer/Gordon Area. A fiscal plan is required by state law and sets forth a schedule and policy for the implementation of the various services the City will provide to the annexed area.

CITY OF BLOOMINGTON
FISCAL PLAN
ANNEXATION OF THE RHORER/GORDON AREA
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CITY OF BLOOMINGTON
FISCAL PLAN
ANNEXATION OF
THE RHORER/GORDON AREA

List of Exhibits

Exhibit 1 Map of Annexation Area

Exhibit 2 Map of Existing Sewer Lines in the Annexation Area

Exhibit 3 Map of Existing Water Lines in the Annexation Area

Exhibit 4 Map of Existing Fire Hydrants in the Annexation Area

Exhibit 5 Map of Existing Street Signs and Street Lights in the Annexation Area

List of Reference Materials Cited:

References are available for public inspection in the Controller's Office in City Hall

Certified Copies of City Ordinances Documenting City Boundaries, Clerk's Office, City of Bloomington.

Bloomington Municipal Code, Clerk's Office, City of Bloomington.

Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities. City of Bloomington Utilities.

Census Data for Monroe County, Indiana. Indiana University Center for Population Research and the U.S. Census Bureau. 1991, 2000.

Indiana Manual on Uniform Traffic Control Devices, Engineering Department, City of Bloomington.

Map of Refuse Collection Routes. Public Works Department. City of Bloomington.

Map Showing Parks & Recreation Site Locations and Facilities. Parks & Recreation Department, City of Bloomington.

Map Showing Municipal Boundary and Areas Intended for Annexation. Controller's Office, City of Bloomington.

ANNEXATION OF THE RHORER/GORDON AREA

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Housing and Neighborhood Development Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Community and Family Resources Department, Traffic Department and Employee Services Department represents the City's policy and procedure for the annexation of the following property: The Rhorer/Gordon Area .

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries regardless of similar topography, patterns of land use and population density.

Effective Date

Indiana Code § 36-4-3-7(d) provides that whenever a municipality annexes territory, all or part of which lies within a fire protection district, the annexation ordinance takes effect on the second January 1 that follows the date the ordinance is adopted. Because the Annexation Area lies within the Perry-Clear Creek Fire District, the effective date of this ordinance will be January 1, 2006. Indiana Code § 36-4-3-13 provides that planned services of a non-capital nature, including police protection, fire protection, street and road maintenance, and other non-capital service normally provided within the corporate boundaries, will be provided to the annexed territory within one (1) year after the effective date of annexation and that they will be provided in a manner equivalent in standard and scope to those non-capital services provided to areas within the corporate boundaries regardless of similar topography, patterns of land use and population density. Planned services of a capital improvement nature, including street construction, street lighting, sewer facilities, water facilities, and stormwater drainage facilities, will be provided to the annexed territory within three (3) years after the effective date of the annexation in the same manner as those services are provided to areas within the corporate boundaries, regardless of similar topography, patterns of land use, and population density, and in a manner consistent with federal, state, and local laws, procedures, and planning criteria.

1.00 DESCRIPTION OF THE ANNEXATION AREA

LOCATION: The Annexation Area is shown in Exhibit 1. This area is located in the southern part of the city in Perry Township Sections 16 and 21. There are approximately 15.94 acres of land within the boundaries of the Annexation Area.

ZONING: Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned primarily as Arterial Commercial and Institutional.

PROPERTY OWNERS: There are currently 11 owners of 13 properties in the Annexation Area according to County tax records.

2.00 ANNEXATION CRITERIA

Indiana Code § 36-4-3-1.5 provides that a proposed annexation area must have at least one-eighth (1/8) of its external boundary coincident with the boundary of the annexing municipality. In addition, Indiana Code § 36-4-3-13 provides that, in the event of a remonstrance, the court shall order a proposed annexation to take place if at least one-fourth (1/4) of the aggregate external boundaries of the territory sought to be annexed coincide with the boundaries of the municipality and the territory sought to be annexed is needed and can be used by the municipality for its development in the reasonably near future. This annexation meets these standards as set forth below.

CONTIGUITY: The Annexation Area is contiguous to the existing City boundary along 1886 feet of its total 3769 foot perimeter which equals 50% contiguity. This Annexation Area clearly meets the contiguity requirement. These measurements were derived from the legal description of the Annexation Area and certified copies of City Ordinances documenting the City corporate boundaries.

ZONING: The Annexation Area is currently zoned as Arterial Commercial and Institutional. This Annexation Area clearly meets the zoning criterion.

3.00 GENERAL RELATIONSHIP TO CITY SERVICES

The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The Annexation Area currently receives fire protection from the Perry-Clear Creek Fire District. Upon annexation, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's planning and zoning services and to the City's recreational and social service programs. For the reasons stated above and the reasons elaborated upon below, annexation of this area is a logical extension of the City's corporate boundaries.

4.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new infrastructure is needed to provide services to the area in the same manner as those services are provided to other areas within the City's corporate boundaries. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following sections.

Non-capital services, which are delivered to the area without requiring installation of capital infrastructure in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by the Controller's Office in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown below that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to other areas within the City's corporate boundaries.

Since the effective date for this annexation is one year past the City's current budget period, estimates for capital services and non-capital services have been increased for inflation. The base

year is the current budget period – 2005. Estimates have been increased as shown below for the first three years after the annexation has become effective.

Determination and Use of Inflation Adjustment Factor in Provision of Future Government Services

The City of Bloomington Controller's office has researched the best method for estimating future increases in the price of government provided goods and services. Because future outcomes of management decisions made today are largely unknown, often times for several years, and because the provision of goods and services rely on many external factors, including political climate, tax collections, economic conditions, etc., it can be reasonably assumed that the best predictor of changes in future prices is what has occurred historically. Because there are many good sources of historical price information, we believe that estimates of changes in future prices should be based on independently derived, objective information, combined with the assumption that recent trends in price changes will continue into the future.

Based on our research we believe that the best source of price data is from the U.S. Department of Commerce's Bureau of Economic Analysis. The BEA has created many different measures of domestic product output, including an analysis of prices indices that affect state and local government consumption expenditures. The BEA's table "Price Indexes for Government Consumption Expenditures and Gross Investment" includes a State and Local price index that measures changes in prices for state and local government.

The following table indicates changes in prices for the years 2000 (base year = 100) to the most recent data for 2003.

	2000	2001	2002	2003	AVG.
State and Local- All	100	102.87	105.32	108.49	
% Change		2.87%	2.38%	3.01%	2.75%
		103.03	105.64	109.23	
Consumption Exp.	100	4	1	3	
% Change		3.03%	2.53%	3.40%	2.99%

AVG. is the mean of all averages for the years 2000 through 2003.

Because consumption expenditures do not include gross investment in structures and other enterprise fixed assets, we believe the best measure is all state and local prices, which includes investment, consumption and compensation. Based on the above data we have chosen 2.75% to be the best estimate of future inflation for purposes of determining the cost of the provision of government goods and services after 2004.

5.00 PROVISION OF SERVICES

5.01 STREET AND ROAD CONSTRUCTION AND CAPITAL MAINTENANCE

The City Street Department provides capital improvements (road building and resurfacing) and ongoing infrastructure maintenance (patching) to public streets in the City in order to provide a sound transportation infrastructure to the community.

Upon Annexation, roads in dedicated public rights-of-way within the Annexation Area that have met all conditions of plan approval and City street construction standards and have been inspected by the Engineering Department and approved by the Board of Public Works shall be known as “public streets” as will any roads already approved and accepted into the public trust by the County Highway Engineer. Any other roads in the Annexation Area will remain private and will be privately maintained after annexation.

The City Street Commissioner evaluated the public streets in the Annexation Area to determine what, if any, new capital road improvements are needed to provide infrastructure services to the area in the same manner as those services are provided to other areas within the corporate boundary. There are .32 miles of public streets in the Annexation. The public streets in the Annexation Area are functionally equivalent to public streets within the corporate boundary.

Beginning on the effective date, the public streets in the annexation area will receive infrastructure maintenance services through the City’s preventive street maintenance program to a level consistent with similar roads within the corporate boundary. The extension of these services to the Annexation Area will not require an increase in expenditures for equipment or for new personnel. However, it will result in increased operational expenses for materials and services. The cost estimate of these expenses is determined by dividing the budgeted materials (asphalt) expenses by the miles of city streets maintained. For the 2005 budget, materials expenses are as follows:

Line 233: Street, Alley, & Sewer Materials – \$814,000 .

\$814,000 divided by 223.12 miles (not lane miles) of city streets equals an estimated cost of \$3,648.26 in materials per mile of street maintained. \$3,648.26 multiplied by .32 miles of public roadway (existing, planned and projected) in the Annexation Area equals a yearly infrastructure investment and maintenance cost of \$1167.44 for the base year (2005).

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST OF CAPITAL IMPROVEMENTS: \$0

COST ESTIMATE OF MAINTENANCE: \$1199.55 (1st year), \$1232.54 (2nd year) and \$1266.43 (3rd year)

METHOD OF FINANCING: MVH (Motor Vehicle-Highway), LRS (Local Road & Street), and CCI (Cumulative Capital Improvement – Cigarette Tax)

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Public streets in the Annexation Area will be repaired and maintained by the City in accordance with established policies to a level at least equivalent to streets in other areas within the corporate boundaries. Funding will be provided for by the City’s Motor Vehicle-Highway, Local Road & Street, Cumulative Capital Improvement funds.

5.02 NON-INFRASTRUCTURE STREET AND ROAD SERVICES

Within the corporate boundary, public streets are maintained at a level to ensure multi-modal transportation safety. Streets are swept two times per year. Leaves are collected two times per year and snow removal is performed on an as needed basis.

Upon Annexation, roads in dedicated public rights-of-way within the Annexation Area that have met all conditions of plan approval and City street construction standards and have been inspected by the

Engineering Department and approved by the Board of Public Works shall be known as “public streets” as will any roads already approved and accepted into the public trust by the County Highway Engineer. Any other roads in the Annexation Area will remain private and will be privately maintained after annexation.

Beginning January 1, 2006, the City Street Department will extend non-infrastructure services to public streets in the Annexation Area. These service activities include routine pavement sweeping, routine leaf collection in residential areas, and snow and ice removal as needed. Snow and ice removal includes plowing and distribution of sand and/or salt. Providing non-infrastructure street and road services to the public streets in the Annexation Area will result in the need for increased operational expenses for materials, services and labor.

The Annexation Area has been evaluated by the City Street Commissioner to estimate the resources needed for routine street sweeping, routine leaf collection in residential areas, and as-needed snow and ice removal. These estimates were made in terms of the materials, repairs and overtime needed to provide these services at the same standard and scope as provided in other areas within the corporate boundaries. The time and cost estimates made by the City Street Commissioner are based on operating expense estimates for 2005 and the 2005 pay rates of the AFSCME work and wage agreement in effect within the City of Bloomington.

1. To sweep each mile of public street:

<u>Time</u>	4 hrs
<u>Personnel</u>	3 Equipment Operators = each @ \$15.75 /hour (avg.) = \$189 per mile
<u>Fuel</u>	3 gallons @ \$1.45/ gal (avg.) = \$4.35 per mile
<u>Equipment</u>	Dump Truck @ \$32 /hr, Sweepers (2) @ \$50 hour = \$528 per mile
Total:	\$721.35 per mile for the base year (2005)

For Annexation Area: Two times per year for .32 miles = \$474.36 (1st year), \$487.4 (2nd year) and \$500.8 (3rd year)

2. To collect leaves on each mile of residential public streets:

<u>Time</u>	5 hrs
<u>Personnel</u>	6 person crew = each @ \$15.11/hour (avg.) = \$453.30 per mile
<u>Fuel</u>	4 gallons @ 1.45 (avg.) = \$5.80 per mile
<u>Equipment</u>	Truck @ \$32/hr, Leafer @ \$40/hr, Pickup @ \$10/hr = \$410 per mile
Total:	\$869.10 per mile for the base year (2005)

For Annexation Area: two per year for .32 miles = \$571.52 (1st year), \$587.24 (2nd year) and \$603.39 (3rd year)

3. To provide snow and ice removal on each mile of public street:

<u>Time</u>	4 hrs.
<u>Personnel</u>	1 Equipment Operator @ \$15.11/hr (avg.) = \$60.44 per mile
<u>Fuel</u>	3 gallons @ \$1.45 (average) = \$4.35 per mile
<u>Supplies</u>	3 tons/mile @ \$53.73/ton (avg.) = \$161.19 per mile
<u>Equipment</u>	Truck @ \$32/hr = \$128.00 per mile

Total: \$6,293.34 per mile for the base year (2005) for 18 events

For Annexation Area: Eighteen (18) times per year for .32 miles = \$2095 (1st year), \$2152.61 (2nd year) and \$2211.81 (3rd year)

SUMMARY OF NON-INFRASTRUCTURE STREET AND ROAD SERVICES

COST ESTIMATE OF MAINTENANCE: \$3140.88 (1st year), \$3227.25 (2nd year) and \$3316 (3rd year)

METHOD OF FINANCING: Motor Vehicle-Highway Fund, Local Road and Street Fund, Cumulative Capital Improvement Fund (Cigarette Tax).

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Regular non-infrastructure street and road services will begin on any public streets January 1, 2006 on an as-needed basis, due to factors such as weather and public safety. Non-infrastructure service activities for public streets include street sweeping, residential leaf collection, and snow and ice removal. Funding will be provided for by the City's Motor Vehicle-Highway Fund, Local Road and Street Fund, Cumulative Capital Improvement Fund (Cigarette Tax).

5.03 STREET SIGNS, PAVEMENT MARKINGS AND TRAFFIC SIGNALS

Street signs, pavement markings and traffic signals in the City on public streets, are installed according to City policy on public streets regarding the location and installation of traffic control and street signs. The City policy on street signs fulfills the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code. Both of these volumes describe conditions under which each type of sign is to be installed and Traffic and Engineering Department staff recommend sign placement to the Traffic Commission whenever codification is required.

Beginning January 1, 2006, street sign, pavement marking and traffic signal maintenance and replacement services will be extended to public streets in the Annexation Area to a level at least equivalent to other areas within the City's corporate boundaries on an as needed basis. Existing street signs in the Annexation Area are recorded on the map incorporated herein as Exhibit 2. Street sign, pavement marking and traffic signal services in the Annexation Area are described below:

No substandard signs exist on the effective date of the annexation, street signs and pavement markings currently exist in the Annexation Area. The City will not incur yearly maintenance costs for the signs in the area for five to eight years since the signs are new. One traffic signal exists in the annexation area. No new traffic signals are required as a result of this annexation. The estimated cost for maintenance of the existing traffic signal is \$365 for the base year.

SUMMARY OF STREET SIGNS, PAVEMENT MARKINGS AND TRAFFIC SIGNALS

ONE-TIME COST OF INSTALLING SIGNS/MARKINGS/SIGNALS: \$0

COST ESTIMATE OF PLANNED MAINTENANCE/REPLACEMENT SERVICES: \$375.04 (1st year), \$385.35 (2nd year) and \$395.95 (3rd year)

METHOD OF FINANCING: Motor Vehicle-Highway Fund and Local Road & Street Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Street sign and pavement marking installation and services will begin January 1, 2006 and continue on an as-needed basis on any public streets.

5.04 STREETLIGHTS

Within the corporate boundary, Streetlights are installed by petition, consistent with the requirements set forth in IC § 36-9-9-1, et seq. Petitions are evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds. The Board of Public Works of the City of Bloomington is responsible for the installation of public streetlights.

There are three (3) existing streetlights in the annexation area.

Annual rental charges for each street light are estimated at \$95.40. The estimated total annual cost for streetlights in the annexation area is \$286.20 (for the base year).

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: \$294.07 (1st year), \$302.16 (2nd year) and \$310.47 (3rd year)

METHOD OF FINANCING: Motor Vehicle Highway Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Within one year from the effective date of this annexation, the Public Works Department will assume maintenance charges for existing street lights. Additional streetlights will be installed in the Annexation Area by petition. Cost to be determined in the future as needed.

5.05 SIDEWALKS

Within the corporate boundary, plans for new development require the inclusion of sidewalks and curbs. In many Bloomington neighborhoods, sidewalks were not required and do not exist. They may be added later either at the expense of the property owner or occasionally at the City's expense when pedestrian traffic warrants.

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the property owner. Curbs are generally constructed for a life of 20 or more years, and require little if any maintenance.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Construction and maintenance of sidewalks is not the responsibility of the City, although occasionally the City will install sidewalks in areas of high pedestrian use. Sidewalks are already provided in the Annexation Area on a level equivalent to areas within the corporate boundary. The Annexation Area will be monitored for pedestrian traffic and evaluated for publicly funded sidewalk construction in the same manner as the rest of the City.

5.06 RESIDENTIAL RENTAL INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing and Neighborhood Development Department. These properties are then scheduled for housing code inspections on a three, four or five year cycle.

The Annexation Area currently contains approximately 2 residential rental units that will be added to the City's total registered rental units of approximately 19,900. Beginning January 1, 2006, the additional rental units will be absorbed into existing inspection cycles. Housing and Neighborhood Development Department staff estimates that the cost to inspect a single rental unit, including supplies and staff time, is approximately \$75.00. This cost multiplied by the estimated 2 residential units in the Annexation Area results in a total projected cost of \$150 on a three year cycle or an average of \$50 per year for the base year.

SUMMARY OF RESIDENTIAL RENTAL INSPECTION

COST ESTIMATE OF SERVICE: \$51.38 (1st year), \$52.79 (2nd year) and \$54.24 (3rd year)

METHOD OF FINANCING: General Fund, rental inspection fees.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon annexation, the rental units in the Annexation Area will be registered and incorporated into the existing rental inspection cycles. Rental properties will be inspected to the same standard and scope as those inspections performed in the rest of the city.

5.07 HOUSING DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department administers programs which benefit low to moderate income persons utilizing Community Development Block Grant and HOME funds available to the City through the Federal Department of Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 2005 (June 1, 2004 through May 31, 2005) the City will receive Community Development Block Grant and HOME funds totaling \$1,753,050. These funds will be allocated to various projects including housing programs for low to moderate income families, small scale drainage projects and site improvements in targeted low income areas, economic development activities, various public service programs, and a utility service program for low to moderate income families.

The amount of funds allocated to each Community Development Block Grant and HOME program is fixed and is disbursed as eligible applicants and projects utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF HOUSING DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR PROVISION OF SERVICES: Upon annexation, property owners will be able to apply for any of the Community Development Block Grant and HOME Programs for which they may be eligible under program rules.

5.08 ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

Throughout the City, Compliance Officers from Housing and Neighborhood Development (HAND) Department on a complaint basis enforce the Bloomington Municipal Code. Nuisance enforcement will be provided for things like weeds, trash and other types of nuisances on both a regular patrol and complaint basis.

Upon annexation, the HAND department will patrol and respond to complaints in the annexation area. Salaried staff performs these services and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not applicable.

PLAN FOR PROVISION OF SERVICES: Upon annexation, the Housing and Neighborhood Development Department will extend ordinance and nuisance enforcement in a manner consistent with all areas within the corporate limits.

5.09 NEIGHBORHOOD DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department offers to the city's neighborhoods services which include providing a liaison and resources to Neighborhood Associations, conducting neighborhood clean-ups, and coordinating plans for improving the neighborhood.

Upon annexation, Neighborhood Development services will be extended to the Annexation Area in a manner equivalent to other areas within the corporate boundary. Salaried staff performs these services and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF NEIGHBORHOOD DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon annexation, Neighborhood Development services will be extended to the Annexation Area in a manner equivalent to all areas within the corporate limits.

5.10 POLICE PROTECTION

Beginning January 1, 2006, Bloomington Police Department (BPD) services will be extended to the Annexation Area in the same standard and scope as provided to other areas in the City. The BPD has divided the city into five police beats or districts. Each has officers assigned to answer calls for service within the district.

The officers assigned to District 4 will handle calls from the Annexation Area. If officers of District 4 are unavailable in an emergency situation, then officers of District 5 will respond.

Uniformed police officers are assigned to the Patrol Unit, which operates three shifts per day. Officers work six days and then are off-duty three days. Additional days off are scheduled for holidays and vacation and are allowed for illness. Due to previous annexations by the City, as well as an increasing desire for a greater Police presence, the City will hire an additional officer in 2005 for a total of 81 officers. Currently, 58 officers are assigned to the Patrol Unit, and the average number on duty per 24 hours is 22.5. An average eight-hour shift for the Patrol Unit in 2004 is expended as follows:

PATROL UNIT

Roll Call	5%	(24 minutes)
Equipment Maintenance	2%	(9 minutes)
Paperwork	15%	(1 hour 12 minutes)
Traffic Enforcement	19%	(1 hour 31 minutes)
Accident Investigation	15%	(1 hour 12 minutes)
Criminal Investigation	17%	(1 hour 22 minutes)
Pro-active Patrol	27%	(2 hours 10 minutes)

Proactive patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol doing the following: reporting traffic control devices out of service, icy road conditions, location of water or power outages, and fires; rendering aid to the injured; and directing citizens in need to the services of other agencies such as the welfare department, ambulance, or other departments within the city.

It is a City priority not to decrease proactive patrol time. So that this annexation will not diminish time for proactive patrol by increasing the workload within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the City-wide statistics in the following chart:

POLICE CALL RESPONSE CHART 2003

<u>Area</u>	<u>2003 Calls</u>	<u>Est. Population</u>	<u>Calls per Person</u>
City-Wide	54,778	69,291	.79

The Annexation Area will have an estimated population of 7. Using the average number of calls per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 6.

The Police Department estimates that each call uses approximately 48 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 188 minutes, or 5 hours.

According to the Fraternal Order of Police (FOP) contract in effect with the City, overtime must be paid in 1/4-hour increments when an on-duty officer works longer than his/her shift. Any officer called in to work while off-duty will be paid for a minimum of one and one-half hour of overtime. The 2005 overtime pay rate in the FOP contract is \$28 per hour. Additional funds of \$140 (for the base year) times the inflation rate will be required for the Annexation Area for overtime.

The cost of materials that are needed for the annexation is estimated by using the 2005 budgeted amount of \$265,361 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil, Line 242 - Other Supplies and Line 362 - Motor.

That amount divided by the total number of service calls in 2003 is:

$\$262,361 \text{ divided by } 54,778 \text{ calls} = \$4.79 \text{ cost per service call}$
 $\$4.79 \times 6 \text{ additional service calls} = \$28.74 \text{ additional materials cost (for the base year)}$

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES \$173.38 (1st year), \$178.15 (2nd year) and \$183.04 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district beginning January 1, 2006. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to other areas within the corporate boundary.

5.11 FIRE PROTECTION

Beginning January 1, 2006, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to other areas located within the City limits. Personnel for the responses to the Annexation Area will be provided from three fire stations. Normally, Station Number 5 will be the primary station responding and Station Number 2 and Station Number 1 will be the secondary stations responding. Average response time throughout the city is 4.28 minutes.

The service demands expected from the Annexation Area have been estimated by a review of calls from the City-wide statistics in the following chart:

FIRE CALL RESPONSE CHART 2003

<u>Area</u>	<u>2003 Calls</u>	<u>Est. Population</u>	<u>Calls per Person</u>
City-wide	2,766	69,291	.004

The Annexation Area will have an estimated population of 7. Using the average number of calls per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 1.

The cost of materials that are needed to provide Fire Protection for the Annexation Area is estimated by using the 2005 budgeted amount of \$169,328 for operational expenses. This is composed of the following line items: Line 223 - Garage & Motor Supplies, Line 224 - Fuel & Oil, Line 232 - Motor Vehicle Repair, Line 242 - Other Supplies, Line 362 - Motor: and Line 365 - Other Repairs.

That amount divided by the total number of fire runs made in 2003 is:

$\$169,328 \text{ divided by } 2,900 \text{ runs} = \$61.22 \text{ cost per run}$

$\$61.22 \times 1 \text{ additional runs} = \$61.22 \text{ additional cost for Fire Department services (for the base year)}$

There is ample time for the Fire Department staff to respond to 1 additional run per year. When added to the 2,766 runs in 2003, the average is just over one run per day for the primary responding station (and one run for the secondary responding station):

$365 \text{ days} \times 5 \text{ stations} = 1,825 \text{ station response days}$

$2,766 \text{ runs in } 2003 + 1 \text{ run anticipated from the Annexation Area} = 2,767$

$2,767 \text{ runs divided by } 1,825 \text{ days} = 1.52 \text{ runs per day per station}$

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Service will be provided using existing staff and equipment to make the runs anticipated in the Annexation Area in order to provide the same standard and scope as other areas within the corporate boundaries.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: \$62.90 (1st year), \$64.63 (2nd year) and \$66.41 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Beginning January 1, 2006, full fire protection service on a first call basis will be provided to the Annexation Area.

5.12 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility where animals are sheltered, cared for, and if necessary, humanely euthanized. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Beginning January 1, 2006, the following animal control services will be provided to the Annexation Area:

- Four full time animal control officers will be available 8 AM to 8 PM Monday through Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.
- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.
- The area will be patrolled on a regular basis once weekly.

The above services are the same as those provided to the City as a whole. The 2003 experience in the City is listed below:

SERVICE CONTACTS AND EMERGENCY CALL-OUTS

<u>Area</u>	<u>Est. Population</u>	<u>Service Contacts</u>	<u>Contacts /Person</u>	<u>Emergency Call-outs</u>	<u>Emergencies Per Person</u>
City-wide	69,291	2,600	. 04	138	. 002

The Annexation Area will have an estimated population of 7. Using the average number of service contacts per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 1. Using the average number of emergency call-outs per person within the corporate boundaries, the number of emergency call-outs anticipated for the Annexation Area is three. This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts

Operating expenses for the Animal Shelter program total \$10,714 in the 2005 budget. These expenses include Line 224-Fuel & Oil, Line 242-Other Supplies, and Line 362-Motor. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

\$10,714 in operating expenses divided by 2,600 citywide service contacts in 2003 equals a \$4.12 operating cost per service contact. This per-call cost multiplied by 1 anticipated service contacts in the Annexation Area comes to \$4.12 for the base year.

Emergency Call-outs

Under AFSCME union regulations, a minimum of two hours of overtime is paid for each emergency overtime call-out. The 2005 pay rate for an Animal Control Officer averages \$14.68 per hour, for an overtime rate of \$22.02. Two hours of overtime per emergency call-out equals \$44.04. This amount multiplied by 1 projected emergency call-outs for the Annexation Area equals \$44.04 for the base year.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATE OF SERVICE: \$49.48 (1st year), \$50.84 (2nd year) and \$52.24 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to other areas within the City boundaries.

5.13 REFUSE COLLECTION

Sanitation services are provided to all single-family houses on public streets in the City. Beginning January 1, 2006, the City will begin curbside refuse collection, yard waste collection and recycling collection to the Annexation Area to the same standard and scope of service provided to all areas within the City. There are currently 3 households in the Annexation Area eligible for this service.

Refuse and recycling collection services to the Annexation Area will be incorporated into existing collection areas. The Sanitation Department plans to add the Annexation Area to the Thursday B Area.

Additional costs incurred resulting from the annexation will be in personnel, operating supplies, services, and landfill fees. The Director of Public Works estimates the annual cost of sanitation services in the city to be \$115.67 per household. This cost multiplied by the 3 households anticipated in the Annexation Area comes to \$347.01 per year for sanitation services (for the base year).

In addition, a one-time cost for recycling bins at \$8.00 per bin per household equals \$24.00 (for the base year).

SUMMARY OF REFUSE COLLECTION

ONE-TIME COST ESTIMATE: \$24.66 for 2006

COST ESTIMATE OF SERVICE: \$356.55 (1st year), \$366.36 (2nd year) and \$376.43 (3rd year)

METHOD OF FINANCING: General Fund, Sanitation Fund

ANTICIPATED ANNUAL REVENUE FROM TRASH STICKERS: \$125.22

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, Sanitation Services will be extended to the Annexation Area to the same standard and scope provided to all areas within the corporate boundaries.

5.14 SANITARY SEWER SERVICE

Within the corporate boundaries, public mains located in easements or public rights-of-way provide sanitary sewer. Mains are installed at developer expense at the time of development or, in areas

where mains were not installed at the time of development, mains may be installed later at the expense of the property owners to be served by the extensions, under the Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

The above policies apply to all areas served by the City of Bloomington Utilities Dept., both within and outside the current municipal boundary.

In the annexation area, public sewer mains are available to most of the 18 buildings. The map indicating the location of the sewer lines currently in place in the Annexation Area is incorporated herein as Exhibit 3. Some are already connected and receiving sanitary sewer service; others are within 300 feet of a main and may be connected by construction of a lateral and connection to a main, all at property owner expense. There are also some properties within the annexation area that are not within 300 feet of a main. If those properties wish to fund extension of a main to provide service, they may do so at their own expense under the Rules Regulations and Standards, in the same manner as all other owners in the Utilities service area, including those within the municipal boundary.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The City will incur no cost for sanitary sewer facilities as a result of this annexation. Sanitary sewer service will be extended to those not currently served in a same manner as any other properties without service in the Waste Water Utility service area. Specifically, the City of Bloomington Utilities will make itself available, pursuant to Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities, to enter into neighborhood funded projects to construct sewers. Owners or developers of properties not connected to public sanitary sewer mains will be responsible for the cost of hooking up to public sanitary sewer mains in accordance with Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

5.15 WATER DISTRIBUTION

Within the corporate boundary, newer developments include water lines and service. In some Bloomington neighborhoods, water lines were not required at the time of development and do not exist. They may be added later at the expense of the property owner.

The City Water Utility is currently serving most of the buildings in the Annexation Area. The map indicating the location of the water lines currently in place in the Annexation Area is incorporated herein as Exhibit 4. Any properties in the area not currently receiving water service may obtain such service at the property owner's expense for hookup and main extension (if required) in accordance with Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Water service facilities are provided to the Annexation Area at a level that meets or exceeds the level of facilities to other areas within the City's corporate boundaries. The City will not incur any additional costs for water facilities as a result of this annexation.

5.16 FIRE HYDRANTS

There are currently 6 publicly owned fire hydrants in or adjacent to the Annexation Area. Within the corporate boundary, public fire hydrants are installed according to the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities, and spacing varies between 350 and 600 feet, with closer spacing recommended for industrial, commercial and densely populated areas. The fire hydrant locations in the vicinity of the Annexation Area are shown on the map incorporated herein as Exhibit 5.

Privately owned hydrants will remain privately owned and maintained after annexation. Charges for publicly owned hydrants are incorporated into the existing billing structure for water users within the City's corporate boundaries, as approved by Ordinance of the Bloomington Common Council and the Utilities Regulatory Commission.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrant coverage is provided to the Annexation Area in a manner equivalent to other areas within the corporate boundaries.

5.17 STORM WATER DRAINAGE

Storm water drainage within the corporate boundaries varies by type from curb and gutter to side ditches. Design for new construction within the City of Bloomington is required to include curbs, gutters and inlets to collect storm water runoff constructed at the developer or property owner's expense. City of Bloomington Utilities handles storm water drainage complaints from customers first by assessing the problem, then determining the appropriate solution and implementing the plan according to the Utilities Service Board Rules, Regulations and Standards of Service.

Storm water drainage within the Annexation Area consists of curb and inlets along newly constructed roads and roadside ditches with natural drainage. Storm water Utility staff evaluated the storm water drainage in the area and determined that existing drainage in the Annexation Area is at least equivalent in standard and scope to the drainage in other areas within the City's corporate boundaries.

Within the city, storm water inlets and roadside ditches in public roads are cleaned out on an as-needed basis. The time and cost estimates made by the Utilities Department are based on operating expense estimates for 2005 and the 2005 pay rates of the AFSCME work and wage agreement in effect within the City of Bloomington.

To clean ditches, culverts and inlets each month:

<u>Time</u>	0.5 hrs
<u>Personnel</u>	3 person crew = each @ \$ 14.81 /hr (avg.) = \$22.22
<u>Equipment & Fuel</u>	Dump Truck @ \$45 /hr, Backhoe @ \$120/hr = \$82.50
<u>Total:</u>	\$104.72 per month

For Annexation Area: \$1,256.58 for the base year

SUMMARY OF STORM WATER DRAINAGE

COST ESTIMATE OF MAINTENANCE: \$1,291.14 (1st year), \$1,326.65 (2nd year) and \$1,363.13 (3rd year).

METHOD OF FINANCING: Storm Water Utility Fees.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No capital expenditures for drainage are required as a result of this annexation. Beginning January 1, 2006, existing inlets and ditches on public streets will be cleaned on an as needed basis.

5.18 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction, holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free, and some involve a fee.

The Annexation Area is located within a few miles of several City Parks and Recreation sites which together offer a wide range of recreation opportunities as described by the Parks & Recreation Department publication "Where to do Parks and Recreation in Bloomington!" A summary of City parks in relation to the Annexation Area:

Located within a one mile radius are the Clear Creek Trail and Bloomington Rail Trail. In addition, located within a two mile radius are Sherwood Oaks Park and Winslow Woods Park, Winslow Sports Park.

At present, all Parks and Recreation Department activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee is applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee-supported facilities, such as Winslow Sports Complex and Bryan Park pool.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to other areas within the corporate boundaries. No additional expenses for City Parks and Recreation services are anticipated as a result of this annexation.

5.19 COMMUNITY AND FAMILY RESOURCES

The City's Community and Family Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
Bloomington Volunteer Network	Monroe County and vicinity
Child Care Resource and Referral	Monroe County
Council for Community Accessibility	No Restrictions
Commission on the Status of Women	City of Bloomington
Commission on the Status of Black Males	Monroe County
Dr. Martin Luther King, Jr., Birthday Commission	City of Bloomington
Bloomington Teen Council, Co-sponsor	Monroe County
Short-term, topic-specific task forces	Monroe County

Most Community and Family Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City. Certain programs require specific client qualifications having to do with income, age, family circumstances, etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas of the City.

Since the Annexation Area is otherwise already served to an equivalent standard and scope as other areas of the City, no other new service is proposed.

SUMMARY OF COMMUNITY AND FAMILY RESOURCES SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Services are organized and in place for the Annexation Area to the same standard and scope offered to other areas of the city.

5.20 PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE

Planning, zoning, plan review, and plan compliance enforcement are performed by the Planning Department, and are currently being provided to all residents of the City of Bloomington and to the Areas Intended for Annexation. The Annexation Area is included within the Areas Intended for Annexation.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City.

SUMMARY OF PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE ENFORCEMENT SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the Areas Intended for Annexation for planning and zoning jurisdiction, it currently receives planning, zoning, plan review, and plan compliance enforcement services to the same standard and scope provided to all other areas of the City.

5.21 ADMINISTRATIVE SERVICES

City administration and operations include departments that are not directly involved in the provision of the capital and non-capital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Clerk's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department.

The Mayor's Office provides, in addition to its primary function as chief executive, information to residents, economic development efforts, and a referral service to other City departments, government agencies and private organizations.

The City Clerk and City Council are responsible for organizing City Council meetings and official record keeping and provide a forum for City legislation.

The Controller's Office oversees the municipal budgetary and financial systems. The office also issues bicycle licenses and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department

investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Employee Services Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with an estimated population of 7 people, represents less than a .01% increase in the City's population of 69,291 according to the 2000 U.S. Census. The Mayor's Office, Council Office, Controller's Office, Legal Department and Employee Services Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to other areas within the corporate boundary, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department will be provided to the Annexation Area in the same manner and scope that these services are provided to other areas within the municipal boundary. Because the Annexation Area does not represent a significant increase in the City's population, these services will be extended without hardship to these administrative offices and departments and without increased cost.

5.22 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries. Because the Annexation Area represents less than a 1% increase in population, the effect of inclusion of this Area within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area will be provided in the same manner that such services are provided to other areas within the City's corporate boundaries without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any non-capital services currently available to areas within the municipal boundary which were not previously discussed in this Plan, will be made available in the same manner to the Annexation Area beginning January 1, 2006.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, any non-capital services not previously discussed in this plan will be made available in the same manner to the Annexation Area as it is currently available to areas within the municipal boundary.

6.00 FUNDING

Funding for the planned services is derived from various sources including those listed below.

Revenue in the General Fund includes:

Taxes: General Property Tax, Financial Institutions Tax, Auto & Aircraft Excise, Wheel Tax, Surtax Excise, and County Option Income Tax (COIT).

Licenses & Permits: Housing Inspections, Planning Permits, Dog Licenses, as well as other licenses and permits.

Inter-Governmental revenue: State and Federal Grants, ABC and Cigarette Taxes and County reimbursements.

Charges for Services: Cable TV receipts, Parks & Recreation receipts, 'In Lieu Of' revenue, and Parking receipts.

Fines & Forfeitures: ordinance violations, and Court Docket fees.

Miscellaneous revenue: interest earned, sale of property, contributions, gifts, reimbursements, and refunds.

Revenue in the Motor Vehicle-Highway Fund includes Wheel and Excise Surtax, federal MVH distributions and State reimbursements.

Revenue in the Local Road and Street Fund includes federal LRS distributions and State reimbursements.

Revenue in the Cumulative Capital Improvement Fund includes Cigarette Tax.

Revenue in the Sanitation Fund includes Trash and Yard Waste Sticker collections, interest earned, and a transfer from the General Fund.

Revenue in the Storm Water Utilities includes user fees and interest earned.

7.00 HIRING PLAN

It is not anticipated that this annexation will result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Employee Services is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Employee Services Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

8.00 SUMMARY OF COSTS

The following summary of costs includes any one-time capital costs that will be incurred, as well as the annual maintenance costs beginning in the first year after the effective date of annexation.

Annual Maintenance Costs:	<u>2006</u>	<u>2007</u>	<u>2008</u>
Sanitary Sewer Service	-	-	-
Water Distribution	-	-	-
Fire Hydrants	-	-	-
Storm Water Drainage Facilities	1,291.14	1,326.65	1,363.13
Street and Road Construction and Maintenance	1,199.55	1,232.54	1,266.43
Street and Road Services	3,140.88	3,227.25	3,316.00
Street Signs and Traffic Signals	375.04	385.35	395.95
Street Lights	294.07	302.16	310.47
Sidewalks	-	-	-
Residential Rental Inspection	51.38	52.79	54.24
Housing Development Services	-	-	-
Ordinance and Nuisance Enforcement Services	-	-	-
Neighborhood Development Services	-	-	-
Police Protection	173.38	178.15	183.04
Fire Protection	62.90	64.63	66.41
Animal Shelter/Animal Control	49.48	50.84	52.24
Refuse Collection	356.55	366.36	376.43
Parks and Recreation	-	-	-
Community and Family Resources	-	-	-
Planning, Zoning, Plan Review and Plan Compliance	-	-	-
Administrative Services	-	-	-
<u>Other City Functions</u>	-	-	-
Total Annual Maintenance Costs:	<u>\$ 6,994.37</u>	<u>\$ 7,186.72</u>	<u>\$ 7,384.34</u>

The One Time Costs are as follows:

Street Sign Replacement	
Recycle Bins	<u>24.66</u>
One Time Cost Total	<u>\$ 24.66</u>

The Capital Infrastructure Costs are as follows:

Street Resurfacing	-
Capital Infrastructure Cost Total	<u>\$ -</u>

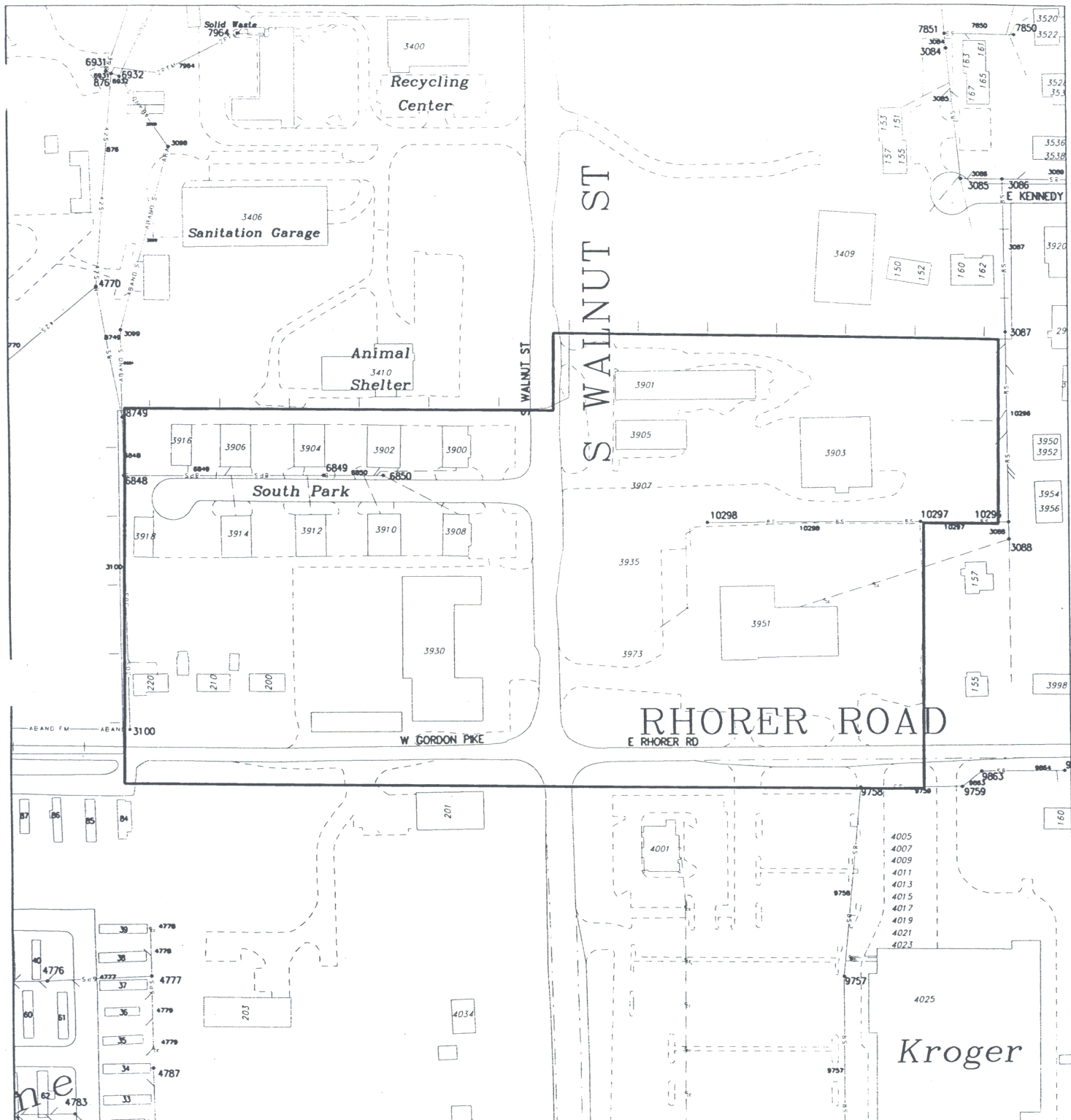


Exhibit 2. Map of Existing Sewer Lines in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 200'

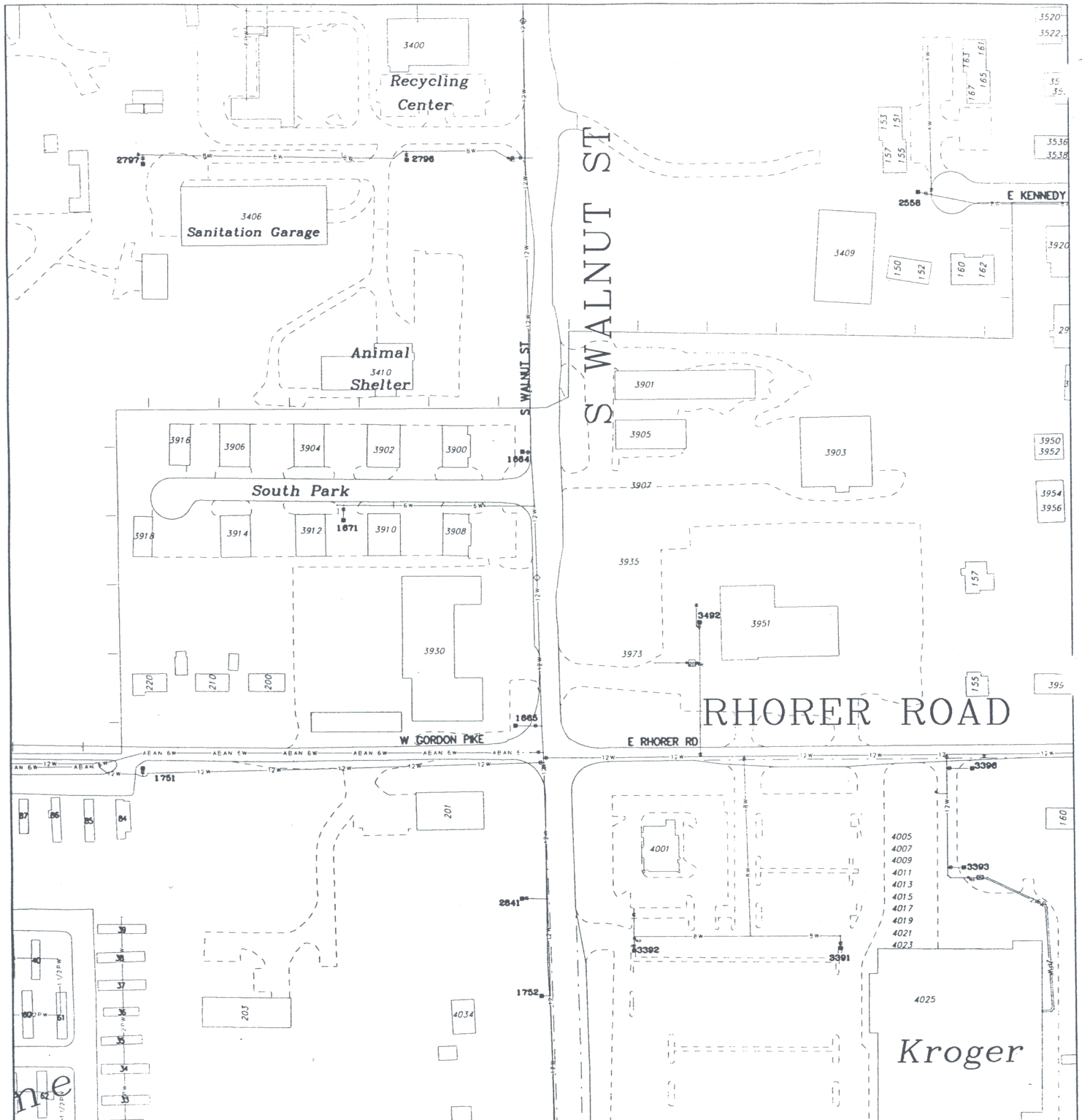


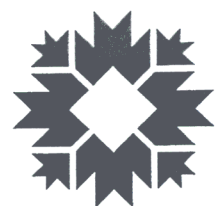
Exhibit 3. Map of Existing Water Lines in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 200'

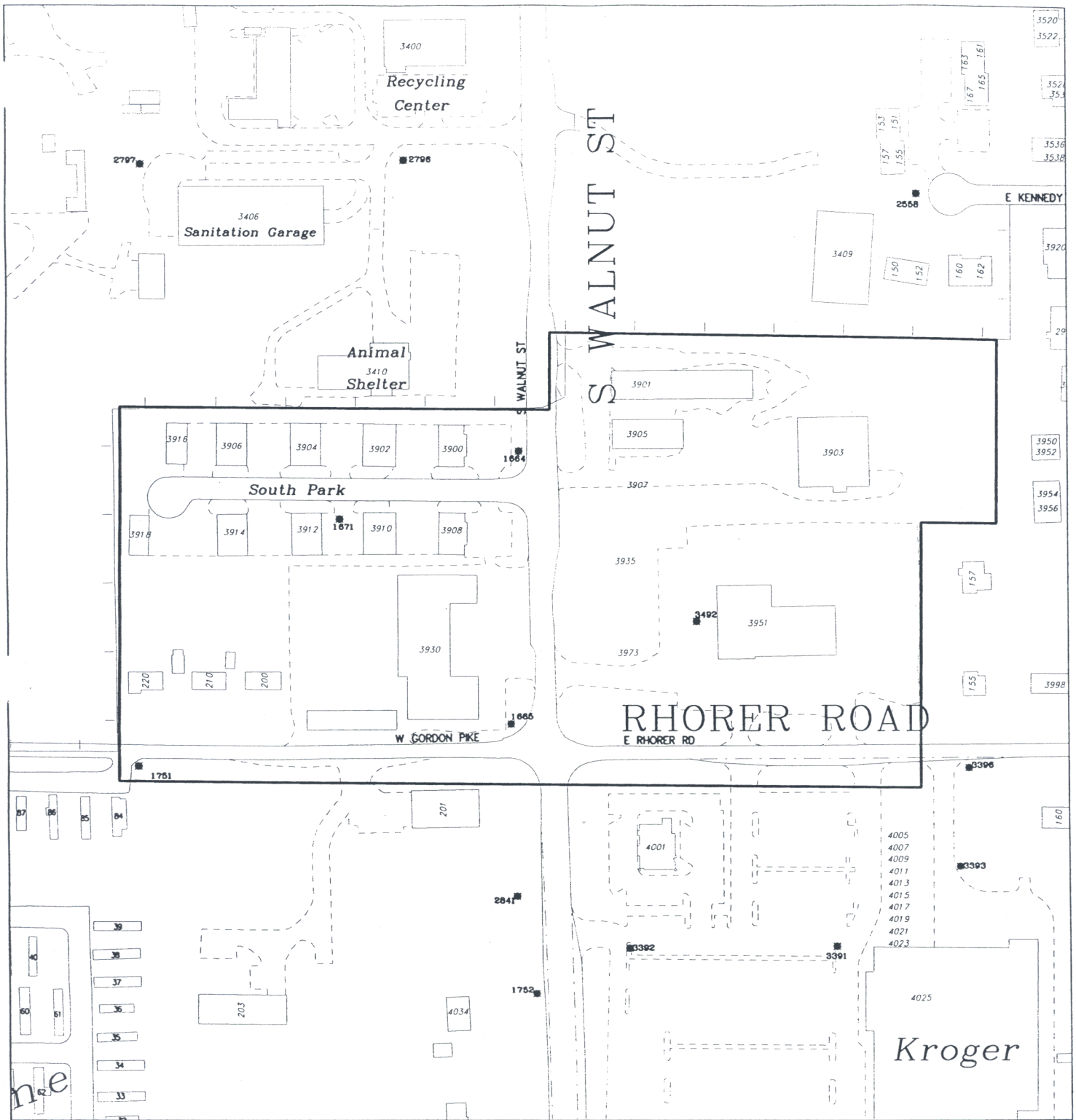


Exhibit 4. Map of Existing Fire Hydrants in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 200'

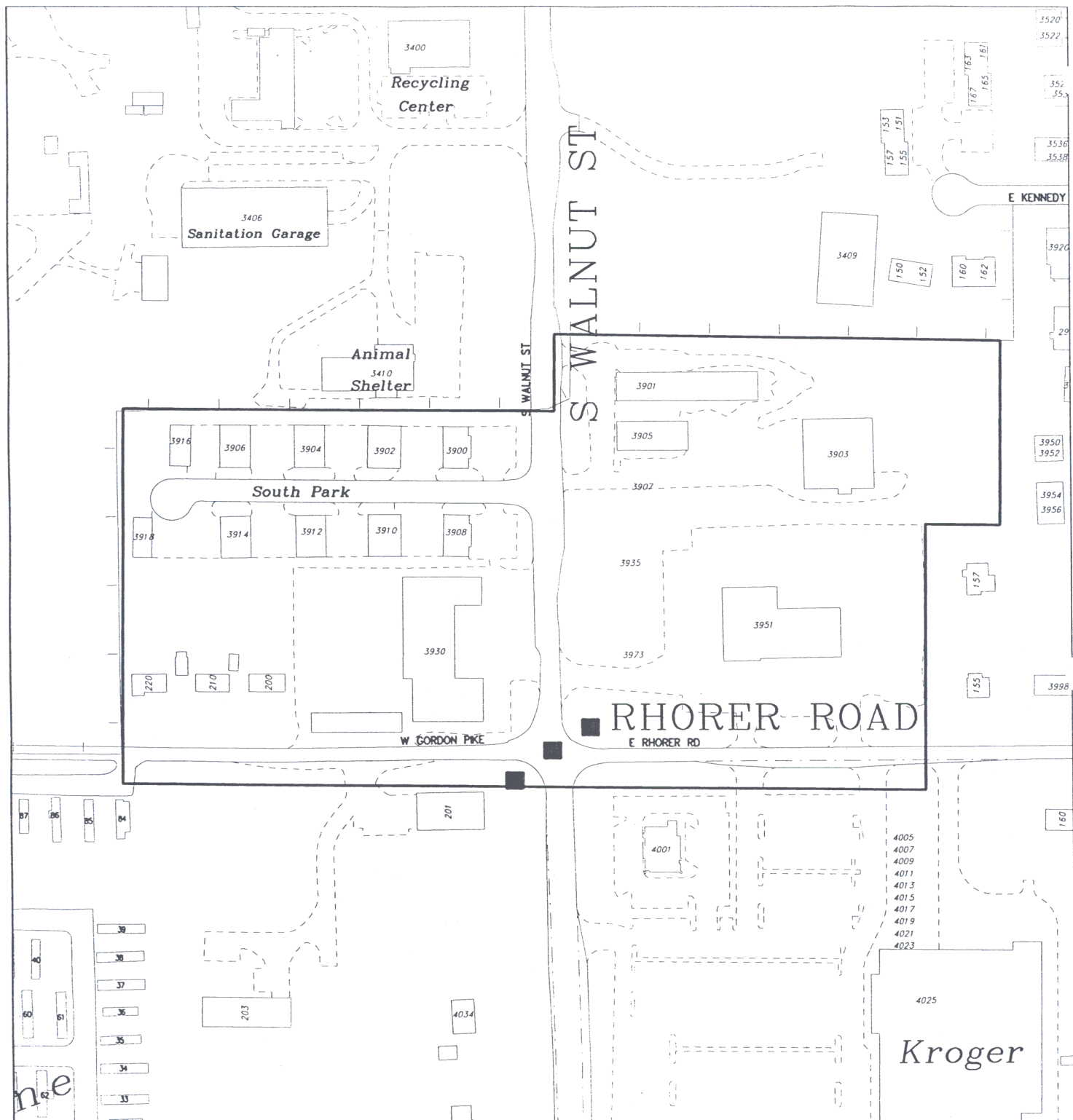


Exhibit 5. Map of Existing Street Signs and Street Lights in the Annexation Area

City of Bloomington

By: clarks

20 Aug 04



N



Scale: 1" = 200'

For reference only; map information NOT warranted.

Annexation of
St. James/East Wingfield/Rolling
Hills Area

Ordinance 04-27

Resolution 04-18

Fiscal Plan

ORDINANCE 04-27

AN ORDINANCE CONCERNING THE ANNEXATION OF ADJACENT AND CONTIGUOUS TERRITORY (St. James/East Wingfield/Rolling Hills Area)

WHEREAS, the boundary of the City of Bloomington, Indiana, is contiguous and adjacent to the real estate described herein; and

WHEREAS, the City of Bloomington has determined it will provide capital and non-capital services and improvements to said real estate that are equivalent to the services and improvements currently received by the residents and property owners of the City of Bloomington as specified in the “Fiscal Plan, Annexation of the St. James/East Wingfield/Rolling Hills Area;”

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. That the following described land, the St. James/East Wingfield/Rolling Hills Area, which includes 3900 - 3935 E Breckenmore Drive, 3800 – 3899 (also known as 3360 - 3380) E Moores Pike, 3800 – 3899 East Regents Circle, 3700 - 3799 East Regents Court, 1300 - 1599 South (also known as East) Wingfield Drive, including contiguous public roads and rights of way, be annexed to and declared a part of the City of Bloomington, Indiana, to-wit:

A part of Sections 2, 11 and 12, Township 8 North, Range 1 West, Monroe County, Indiana, and being more particularly described as follows:

Commencing at the northwest corner of said Section 12; thence North 88 degrees 58 minutes 09 seconds West 50.02 feet to the west right-of-way line of Smith Road; thence South 1 degree 07 minutes 13 seconds East 50.00 feet on said west right-of-way line to the POINT OF BEGINNING; thence North 88 degrees 56 minutes 07 seconds East 1043.13 feet on the south line of Annexation Ordinance 02-29, also being the south right-of-way line of Moore’s Pike; thence South 0 degrees 05 minutes 48 seconds West 540.61 feet on the east line of East Wingfield to the southeast corner thereof; thence South 89 degrees 26 minutes 21 seconds West 658.64 feet on the south line of said East Wingfield to a southwest corner thereof; thence North 0 degrees 03 minutes 53 seconds West 264.18 feet on the west line of said East Wingfield to a corner thereof; thence South 89 degrees 34 minutes 57 seconds West 354.83 feet on the south line of East Wingfield to the west right-of-way line of the aforesaid Smith Road; thence North 0 degrees 07 minutes 58 seconds East 165.03 feet on said west right-of-way line to the south line of lot 2 in Rolling Hills; thence North 88 degrees 58 minutes 02 seconds West 310.72 feet on said south line to the southwest corner of said lot 2; thence South 0 degrees 24 minutes 18 seconds West 396.00 feet on the east lines of lots 73 through 78 in said Rolling Hills; thence North 88 degrees 58 minutes 20 seconds West 330.00 feet on the south line of said lot 73 to the southwest corner thereof; thence North 0 degrees 24 minutes 18 seconds East 546.50 feet on the east line of Annexation Ordinance 91-53 to the northeast corner thereof; thence North 88 degrees 58 minutes 09 seconds West 413.03 feet on said north line, also being the north line of Section 11, to a corner of Annexation Ordinance 02-29; thence on said Annexation Ordinance 02-29 the following seven (7) courses: 1) North 1 degree 01 minute 51 seconds East 20.32 feet to the north right-of-way line of Moore’s Pike; thence 2) continuing North 1 degree 01 minute 51 seconds East 268.30 feet; thence 3) North 69 degrees 37 minutes 51 seconds East 258.80 feet; thence 4) North 72 degrees 43 minutes 31 seconds East 122.26 feet; thence 5) North 0 degrees 59 minutes 37 seconds West 135.50 feet; thence 6) North 89 degrees 23 minutes 43 seconds East 649.42 feet to the west right-of-way line of Smith Road; thence 7) South 1 degree 07 minutes 13 seconds East 625.81 feet to the POINT OF BEGINNING; said described tract containing 26.96 acres, more or less.

SECTION 2. Be it further ordained, that the boundaries of the City of Bloomington, shall be, and the same are, hereby declared to be extended so as to include all the real estate hereinabove described as part of the City of Bloomington, Indiana.

SECTION 3. Pursuant to IC § 36-4-3-4(g), the above-described territory, which is hereby annexed to and declared a part of the City of Bloomington, Indiana, shall be assigned to Bloomington Common Council District 3 and District 4 in the following manner: The line separating these two districts shall run east to west along Moores Pike, with the area to the north being assigned to District 3 and the area to the south being assigned to District 4.

SECTION 4. Services will be provided to the annexed area in accordance with the “Fiscal Plan, Annexation of the St. James/East Wingfield/Rolling Hills Area” adopted by Resolution 04-18 by the Bloomington Common Council.

SECTION 5. Pursuant to IC § 36-4-3-7 this ordinance shall take effect January 1, 2006, following its passage and adoption by the Common Council of the City of Bloomington and approval of the Mayor, and the City herein acknowledges its obligations at the time of annexation.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

MICHAEL DIEKHOF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2004.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This ordinance annexes the St. James/East Wingfield/Rolling Hills Area, which includes 3900 - 3935 E Breckenmore Drive, 3800 – 3899 (also known as 3360 - 3380) E. Moores Pike, 3800 – 3899 East Regents Circle, 3700 - 3799 East Regents Court, 1300 - 1599 South (also known as East) Wingfield Drive, including contiguous public roads and rights of way, effective January 1, 2006. The area shall be assigned to Bloomington Common Council District 3 and District 4 in the following manner: The line separating these two districts shall run east to west along Moores Pike, with the area to the north being assigned to District 3 and the area to the south being assigned to District 4.

RESOLUTION 04-18

**TO ADOPT A WRITTEN FISCAL PLAN AND TO ESTABLISH A POLICY FOR THE
PROVISION OF CITY SERVICES TO AN ANNEXED AREA
(St. James/East Wingfield/Rolling Hills Area)**

WHEREAS, the City of Bloomington desires to annex the area known as the St. James/East Wingfield/Rolling Hills Area, which is more specifically described in Ordinance 04-27; and

WHEREAS, responsible planning and state law require adoption of a fiscal plan and a definite policy for the provision of City services to the annexed area; and

WHEREAS, such a plan has been developed and presented to the Common Council, entitled, "Fiscal Plan, Annexation of the St. James/East Wingfield/Rolling Hills Area";

NOW, THEREFORE, BE IT HEREBY RESOLVED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. The Common Council of the City of Bloomington, Monroe County, Indiana, hereby approves and adopts the Fiscal Plan, Annexation of the St. James/East Wingfield/Rolling Hills Area, which plan is attached hereto and made a part hereof, and hereby approves and adopts the specific policies for implementation of the plan as set out therein, and establishes a definite policy to provide services in accordance with said plan.

SECTION 2. Any monies necessary for the provision of services as described and itemized in the attached plan shall be budgeted and appropriated from the applicable fund, pursuant to state law and the City's budget procedure.

SECTION 3. It is anticipated that this annexation will not result in the elimination of jobs for employees of other governmental entities, but in the event it does, then the Director of Employee Services of the City of Bloomington is hereby directed to assist such employees in obtaining new employment but nothing herein shall require the City to hire such employees.

PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

MICHAEL DEIKHOFF, President
Bloomington Common Council

ATTEST:

REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana, upon this _____ day of _____, 2004.

REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this _____ day of _____, 2004.

MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This resolution approves and adopts the Fiscal Plan, Annexation of the St. James/East Wingfield/Rolling Hills Area. A fiscal plan is required by state law and sets forth a schedule and policy for the implementation of the various services the City will provide to the annexed area.

CITY OF BLOOMINGTON

FISCAL PLAN

ANNEXATION OF THE ST. JAMES/EAST WINGFIELD/ROLLING HILLS AREA

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CITY OF BLOOMINGTON
FISCAL PLAN
ANNEXATION OF
ST. JAMES/EAST WINGFIELD/ROLLING HILLS AREA

List of Exhibits

Exhibit 1 Map of Annexation Area

Exhibit 2 Map of Existing Sewer Lines in the Annexation Area

Exhibit 3 Map of Existing Water Lines in the Annexation Area

Exhibit 4 Map of Existing Fire Hydrants in the Annexation Area

Exhibit 5 Map of Existing Street Signs and Street Lights in the Annexation Area

List of Reference Materials Cited:

References are available for public inspection in the Controller's Office in City Hall

Certified Copies of City Ordinances Documenting City Boundaries, Clerk's Office, City of Bloomington.

Bloomington Municipal Code, Clerk's Office, City of Bloomington.

Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities. City of Bloomington Utilities.

Census Data for Monroe County, Indiana. Indiana University Center for Population Research and the U.S. Census Bureau. 1991, 2000.

Indiana Manual on Uniform Traffic Control Devices, Engineering Department, City of Bloomington.

Map of Refuse Collection Routes. Public Works Department. City of Bloomington.

Map Showing Parks & Recreation Site Locations and Facilities. Parks & Recreation Department, City of Bloomington.

Map Showing Municipal Boundary and Areas Intended for Annexation. Controller's Office, City of Bloomington.

ANNEXATION OF THE ST. JAMES/EAST WINGFIELD/ROLLING HILLS AREA

INTRODUCTION

The following Fiscal Plan, developed through the cooperative efforts of the City of Bloomington Controller's Office, Planning Department, Engineering Department, Legal Department, Fire Department, Police Department, Street Department, Sanitation Department, Department of Public Works, Housing and Neighborhood Development Department, Utilities Department, Animal Shelter, Parks and Recreation Department, Community and Family Resources Department, Traffic Department and Employee Services Department represents the City's policy and procedure for the annexation of the following property: the St. James/East Wingfield/Rolling Hills Area .

The cost estimates of the planned services to be furnished, methods of financing, and plan for the organization and extension of services to the Annexation Area are fully discussed. In addition, information is provided to compare the services proposed for the Annexation Area with other areas within the City's corporate boundaries regardless of similar topography, patterns of land use and population density.

Effective Date

Indiana Code § 36-4-3-7(d) provides that whenever a municipality annexes territory, all or part of which lies within a fire protection district, the annexation ordinance takes effect on the second January 1 that follows the date the ordinance is adopted. Because the Annexation Area lies within the Perry-Clear Creek Fire District, the effective date of this ordinance will be January 1, 2006. Indiana Code § 36-4-3-13 provides that planned services of a non-capital nature, including police protection, fire protection, street and road maintenance, and other non-capital service normally provided within the corporate boundaries, will be provided to the annexed territory within one (1) year after the effective date of annexation and that they will be provided in a manner equivalent in standard and scope to those non-capital services provided to areas within the corporate boundaries regardless of similar topography, patterns of land use and population density. Planned services of a capital improvement nature, including street construction, street lighting, sewer facilities, water facilities, and stormwater drainage facilities, will be provided to the annexed territory within three (3) years after the effective date of the annexation in the same manner as those services are provided to areas within the corporate boundaries, regardless of similar topography, patterns of land use, and population density, and in a manner consistent with federal, state, and local laws, procedures, and planning criteria.

1.00 DESCRIPTION OF THE ANNEXATION AREA

LOCATION: The Annexation Area is shown in Exhibit 1. This area is located in the southeastern part of the city in Perry Township Sections 2, 11 and 12. There are approximately 26.96 acres of land within the boundaries of the Annexation Area.

ZONING: Pursuant to Title 20 of the Bloomington Municipal Code, the Annexation Area is zoned primarily as Planned Unit Development (PUD) and Single-Family Residential 3.5/Planned Residential Overlay 6 (RS3.5/PR06).

PROPERTY OWNERS: There are currently 39 owners of 75 properties in the Annexation Area according to County tax records.

2.00 ANNEXATION CRITERIA

Indiana Code § 36-4-3-1.5 provides that a proposed annexation area must have at least one-eighth (1/8) of its external boundary coincident with the boundary of the annexing municipality. In addition, Indiana Code § 36-4-3-13 provides that, in the event of a remonstrance, the court shall order a proposed annexation to take place if at least one-fourth (1/4) of the aggregate external boundaries of the territory sought to be annexed coincide with the boundaries of the municipality and the territory sought to be annexed is needed and can be used by the municipality for its development in the reasonably near future. This annexation meets these standards as set forth below.

CONTIGUITY: The Annexation Area is contiguous to the existing City boundary along 4,083 feet of its total 7,103 foot perimeter which equals 57% contiguity. This Annexation Area clearly meets the contiguity requirement. These measurements were derived from the legal description of the Annexation Area and certified copies of City Ordinances documenting the City corporate boundaries.

SUBDIVISION: According to the records at the Monroe County Auditor's Office and Recorder's Office the Annexation Area was subdivided beginning in 1946. Records show that the area consists of Rolling Hills Addition, East Wingfield, and Saint James Woods Subdivision. The entire annexation Area is one hundred percent subdivided according to the definition of subdivision in the Bloomington Municipal Code.

3.00 GENERAL RELATIONSHIP TO CITY SERVICES

The relationship between the Annexation Area and existing incorporated city territory is shown on the map previously incorporated as Exhibit 1. City services are currently being provided to the City areas that border the Annexation Area.

The Annexation Area currently receives fire protection from the Perry-Clear Creek Fire District. Upon annexation, the City will provide this service. City parks are already easily accessible to the Annexation Area. The Annexation Area already has access to the City's planning and zoning services and to the City's recreational and social service programs. For the reasons stated above and the reasons elaborated upon below, annexation of this area is a logical extension of the City's corporate boundaries.

4.00 COST OF SERVICES METHODOLOGY

The capital services within the Annexation Area were evaluated to determine what, if any, new infrastructure is needed to provide services to the area in the same manner as those services are provided to other areas within the City's corporate boundaries. Each capital service was assessed and, where required, specific improvements have been programmed. The findings and proposed improvements for each capital service are detailed in the following sections.

Non-capital services, which are delivered to the area without requiring installation of capital infrastructure in the area, were assessed in consultation with the administrator in charge of the service. Some services are already available to the Annexation Area, while other services will have to be initiated. Such findings are detailed below. The requirements and cost of these new services were determined by the Controller's Office in consultation with the administrator in charge of each service based upon factors explained below. In each case, it is shown below that service is being or will be provided to the area to be annexed in a manner equivalent in standard and scope to the services being provided to other areas within the City's corporate boundaries.

Since the effective date for this annexation is one year past the City's current budget period, estimates for capital services and non-capital services have been increased for inflation. The base year is the current budget period – 2005. Estimates have been increased as shown below for the first three years after the annexation has become effective.

Determination and Use of Inflation Adjustment Factor in Provision of Future Government Services

The City of Bloomington Controller's office has researched the best method for estimating future increases in the price of government provided goods and services. Because future outcomes of management decisions made today are largely unknown, often times for several years, and because the provision of goods and services rely on many external factors, including political climate, tax collections, economic conditions, etc., it can be reasonably assumed that the best predictor of changes in future prices is what has occurred historically. Because there are many good sources of historical price information, we believe that estimates of changes in future prices should be based on independently derived, objective information, combined with the assumption that recent trends in price changes will continue into the future.

Based on our research we believe that the best source of price data is from the U.S. Department of Commerce's Bureau of Economic Analysis. The BEA has created many different measures of domestic product output, including an analysis of prices indices that affect state and local government consumption expenditures. The BEA's table "Price Indexes for Government Consumption Expenditures and Gross Investment" includes a State and Local price index that measures changes in prices for state and local government.

The following table indicates changes in prices for the years 2000 (base year = 100) to the most recent data for 2003.

	2000	2001	2002	2003	AVG.
State and Local- All	100	102.87	105.32	108.49	
% Change		2.87%	2.38%	3.01%	2.75%
		103.03	105.64	109.23	
Consumption Exp.	100	4	1	3	
% Change		3.03%	2.53%	3.40%	2.99%

AVG. is the mean of all averages for the years 2000 through 2003.

Because consumption expenditures do not include gross investment in structures and other enterprise fixed assets, we believe the best measure is all state and local prices, which includes investment, consumption and compensation. Based on the above data we have chosen 2.75% to be the best estimate of future inflation for purposes of determining the cost of the provision of government goods and services after 2004.

5.00 PROVISION OF SERVICES

5.01 STREET AND ROAD CONSTRUCTION AND CAPITAL MAINTENANCE

The City Street Department provides capital improvements (road building and resurfacing) and ongoing infrastructure maintenance (patching) to public streets in the City in order to provide a sound transportation infrastructure to the community.

Upon Annexation, roads in dedicated public rights-of-way within the Annexation Area that have met all conditions of plan approval and City street construction standards and have been inspected by the Engineering Department and approved by the Board of Public Works shall be known as “public streets” as will any roads already approved and accepted into the public trust by the County Highway Engineer. Any other roads in the Annexation Area will remain private and will be privately maintained after annexation.

The City Street Commissioner evaluated the public streets in the Annexation Area to determine what, if any, new capital road improvements are needed to provide infrastructure services to the area in the same manner as those services are provided to other areas within the corporate boundary. There will be .72 miles of public streets in the Annexation if and when the roads that are currently under construction have been accepted by the Board of Public Works. The existing public streets in the Annexation Area are functionally equivalent to public streets within the corporate boundary.

Beginning on the effective date, the public streets in the annexation area will receive infrastructure maintenance services through the City’s preventive street maintenance program to a level consistent with similar roads within the corporate boundary. The extension of these services to the Annexation Area will not require an increase in expenditures for equipment or for new personnel. However, it will result in increased operational expenses for materials and services. The cost estimate of these expenses is determined by dividing the budgeted materials (asphalt) expenses by the miles of city streets maintained. For the 2005 budget, materials expenses are as follows:

Line 233: Street, Alley, & Sewer Materials – \$814,000.

\$814,000 divided by 223.12 miles (not lane miles) of city streets equals an estimated cost of \$3,648.26 in materials per mile of street maintained. \$3,648.26 multiplied by .72 miles of public roadway (existing, planned and projected) in the Annexation Area equals a yearly infrastructure investment and maintenance cost of \$2,626.75 for the base year (2005).

SUMMARY OF STREET AND ROAD CONSTRUCTION AND MAINTENANCE

COST OF CAPITAL IMPROVEMENTS: \$0

COST ESTIMATE OF MAINTENANCE: \$2,698.98 (1st year), \$2,773.20 (2nd year) and \$2,849.46 (3rd year)

METHOD OF FINANCING: MVH (Motor Vehicle-Highway), LRS (Local Road & Street), and CCI (Cumulative Capital Improvement – Cigarette Tax)

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Public streets in the Annexation Area will be repaired and maintained by the City in accordance with established policies to a level at least equivalent to streets in other areas within the corporate boundaries. Funding will be provided for by the City’s Motor Vehicle-Highway, Local Road & Street, and Cumulative Capital Improvement funds.

5.02 NON-INFRASTRUCTURE STREET AND ROAD SERVICES

Within the corporate boundary, public streets are maintained at a level to ensure multi-modal transportation safety. Streets are swept two times per year. Leaves are collected two times per year and snow removal is performed on an as needed basis.

Upon Annexation, roads in dedicated public rights-of-way within the Annexation Area that have met all conditions of plan approval and City street construction standards and have been inspected by the Engineering Department and approved by the Board of Public Works shall be known as “public streets” as will any roads already approved and accepted into the public trust by the County Highway Engineer. Any other roads in the Annexation Area will remain private and will be privately maintained after annexation.

Beginning January 1, 2006, the City Street Department will extend non-infrastructure services to public streets in the Annexation Area. These service activities include routine pavement sweeping, routine leaf collection in residential areas, and snow and ice removal as needed. Snow and ice removal includes plowing and distribution of sand and/or salt. Providing non-infrastructure street and road services to the public streets in the Annexation Area will result in the need for increased operational expenses for materials, services and labor.

The Annexation Area has been evaluated by the City Street Commissioner to estimate the resources needed for routine street sweeping, routine leaf collection in residential areas, and as-needed snow and ice removal. These estimates were made in terms of the materials, repairs and overtime needed to provide these services at the same standard and scope as provided in other areas within the corporate boundaries. The time and cost estimates made by the City Street Commissioner are based on operating expense estimates for 2005 and the 2005 pay rates of the AFSCME work and wage agreement in effect within the City of Bloomington.

1. To sweep each mile of public street:

<u>Time</u>	4 hrs
<u>Personnel</u>	3 Equipment Operators = each @ \$15.75 /hour (avg.) = \$189 per mile
<u>Fuel</u>	3 gallons @ \$1.45/ gal (avg.) = \$4.35 per mile
<u>Equipment</u>	Dump Truck @ \$32 /hr, Sweepers (2) @ \$50 hour = \$528 per mile
Total:	\$721.35 per mile for the base year (2005)

For Annexation Area: Two times per year for .72 miles = \$1,067.31 (1st year), \$1,096.66 (2nd year) and \$1,126.82 (3rd year)

2. To collect leaves on each mile of residential public streets:

<u>Time</u>	5 hrs
<u>Personnel</u>	6 person crew = each @ \$15.11/hour (avg.) = \$453.30 per mile
<u>Fuel</u>	4 gallons @ 1.45 (avg.) = \$5.80 per mile
<u>Equipment</u>	Truck @ \$32/hr, Leafer @ \$40/hr, Pickup @ \$10/hr = \$410 per mile
Total:	\$869.10 per mile for the base year (2005)

For Annexation Area: two per year for .72 miles = \$1,285.92 (1st year), \$1,321.28 (2nd year) and \$1,357.62 (3rd year)

3. To provide snow and ice removal on each mile of public street:

<u>Time</u>	4 hrs.
<u>Personnel</u>	1 Equipment Operator @ \$15.11/hr (avg.) = \$60.44 per mile
<u>Fuel</u>	3 gallons @ \$1.45 (average) = \$4.35 per mile
<u>Supplies</u>	3 tons/mile @ \$53.73/ton (avg.) = \$161.19 per mile
<u>Equipment</u>	Truck @ \$32/hr = \$128.00 per mile

Total: \$6,293.34 per mile for the base year (2005) for 18 events

For Annexation Area: Eighteen (18) times per year for .72 miles = \$4,713.74 (1st year), \$4,843.37 (2nd year) and \$4,976.56 (3rd year)

SUMMARY OF NON-INFRASTRUCTURE STREET AND ROAD SERVICES

COST ESTIMATE OF MAINTENANCE: \$7,066.97 (1st year), \$7,261.31 (2nd year) and \$7,461 (3rd year)

METHOD OF FINANCING: Motor Vehicle-Highway Fund, Local Road and Street Fund, Cumulative Capital Improvement Fund (Cigarette Tax).

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Regular non-infrastructure street and road services will begin on any public streets January 1, 2006 on an as-needed basis, due to factors such as weather and public safety. Non-infrastructure service activities for public streets include street sweeping, residential leaf collection, and snow and ice removal. Funding will be provided for by the City's Motor Vehicle-Highway Fund, Local Road and Street Fund, Cumulative Capital Improvement Fund (Cigarette Tax).

5.03 STREET SIGNS, PAVEMENT MARKINGS AND TRAFFIC SIGNALS

Street signs, pavement markings and traffic signals in the City on public streets, are installed according to City policy on public streets regarding the location and installation of traffic control and street signs. The City policy on street signs fulfills the requirements contained in the "Indiana Manual on Uniform Traffic Control Devices" and in the Bloomington Municipal Code. Both of these volumes describe conditions under which each type of sign is to be installed and Traffic and Engineering Department staff recommend sign placement to the Traffic Commission whenever codification is required.

Beginning January 1, 2006, street sign, pavement marking and traffic signal maintenance and replacement services will be extended to public streets in the Annexation Area to a level at least equivalent to other areas within the City's corporate boundaries on an as needed basis. Existing street signs in the Annexation Area are recorded on the map incorporated herein as Exhibit 2. Street sign, pavement marking and traffic signal services in the Annexation Area are described below:

No substandard signs exist on the effective date of the annexation, street signs and pavement markings currently exist in the Annexation Area. Yearly maintenance of the signs in the area on the City's standard 8-year replacement cycle will cost \$161.36 per year for the base year. No traffic signals exist in the annexation area. No new traffic signals are required as a result of this annexation.

SUMMARY OF STREET SIGNS, PAVEMENT MARKINGS AND TRAFFIC SIGNALS

ONE-TIME COST OF INSTALLING SIGNS/MARKINGS/SIGNALS: \$0

COST ESTIMATE OF PLANNED MAINTENANCE/REPLACEMENT SERVICES: \$165.80 (1st year), \$170.36 (2nd year) and \$175.04 (3rd year)

METHOD OF FINANCING: Motor Vehicle-Highway Fund and Local Road & Street Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Street sign and pavement marking installation and services will begin January 1, 2006 and continue on an as-needed basis on any public streets.

5.04 STREETLIGHTS

Within the corporate boundary, Streetlights are installed by petition, consistent with the requirements set forth in IC § 36-9-9-1, et seq. Petitions are evaluated in relation to traffic, crime statistics, illumination levels, and availability of funds. The Board of Public Works of the City of Bloomington is responsible for the installation of public streetlights.

There are 3 existing Cobra head and 13 existing neighborhood streetlights in the annexation area. Annual rental charges for each street light are estimated at \$95.40 and \$167.40 respectively. The estimated total annual cost for streetlights in the annexation area is \$2,462.40 (for the base year).

SUMMARY OF STREET LIGHTS

COST ESTIMATE FOR PLANNED SERVICE: \$ \$2,530.12 (1st year), \$2,599.70(2nd year) and \$2,671.19 (3rd year)

METHOD OF FINANCING: Motor Vehicle Highway Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Within one year from the effective date of this annexation, the Public Works Department will assume maintenance charges for existing street lights. Additional streetlights will be installed in the Annexation Area by petition. Cost to be determined in the future as needed.

5.05 SIDEWALKS

Within the corporate boundary, plans for new development require the inclusion of sidewalks and curbs. In many Bloomington neighborhoods, sidewalks were not required and do not exist. They may be added later either at the expense of the property owner or occasionally at the City's expense when pedestrian traffic warrants.

In general, the construction and maintenance of sidewalks is not the responsibility of the City, but that of the property owner. Curbs are generally constructed for a life of 20 or more years, and require little if any maintenance.

SUMMARY OF SIDEWALKS

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Construction and maintenance of sidewalks is not the responsibility of the City, although occasionally the City will install sidewalks in areas of high pedestrian use. Sidewalks are already provided in the Annexation Area on a level equivalent to areas within the corporate boundary. The Annexation Area will be monitored for pedestrian traffic and evaluated for publicly funded sidewalk construction in the same manner as the rest of the City.

5.06 RESIDENTIAL RENTAL INSPECTION

Owners and agents of rental properties within the City's corporate limits are required to register their properties with the City's Housing and Neighborhood Development Department. These properties are then scheduled for housing code inspections on a three, four or five year cycle.

The Annexation Area currently contains approximately 1 residential rental unit that will be added to the City's total registered rental units of approximately 19,900. Beginning January 1, 2006, the additional rental units will be absorbed into existing inspection cycles. Housing and Neighborhood Development Department staff estimates that the cost to inspect a single rental unit, including supplies and staff time, is approximately \$75.00. This cost multiplied by the estimated 1 residential unit in the Annexation Area results in a total projected cost of \$75 on a three year cycle or \$25 per year for the base year.

SUMMARY OF RESIDENTIAL RENTAL INSPECTION

COST ESTIMATE OF SERVICE: \$25.69 (1st year), \$26.40 (2nd year) and \$27.13 (3rd year)

METHOD OF FINANCING: General Fund, rental inspection fees.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon annexation, the rental units in the Annexation Area will be registered and incorporated into the existing rental inspection cycles. Rental properties will be inspected to the same standard and scope as those inspections performed in the rest of the city.

5.07 HOUSING DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department administers programs which benefit low to moderate income persons utilizing Community Development Block Grant and HOME funds available to the City through the Federal Department of Housing and Urban Development. The annual grant amount is determined by the Federal Government and may be disbursed at the City's discretion among various eligible activities.

During fiscal year 2005 (June 1, 2004 through May 31, 2005) the City will receive Community Development Block Grant and HOME funds totaling \$1,753,050. These funds will be allocated to various projects including housing programs for low to moderate income families, small scale drainage projects and site improvements in targeted low income areas, economic development activities, various public service programs, and a utility service program for low to moderate income families.

The amount of funds allocated to each Community Development Block Grant and HOME program is fixed and is disbursed as eligible applicants and projects utilize the funds. For this reason, annexation will not result in any additional costs to these programs.

SUMMARY OF HOUSING DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR PROVISION OF SERVICES: Upon annexation, property owners will be able to apply for any of the Community Development Block Grant and HOME Programs for which they may be eligible under program rules.

5.08 ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

Throughout the City, Compliance Officers from Housing and Neighborhood Development (HAND) Department on a complaint basis enforce the Bloomington Municipal Code. Nuisance enforcement will be provided for things like weeds, trash and other types of nuisances on both a regular patrol and complaint basis.

Upon annexation, the HAND department will patrol and respond to complaints in the annexation area. Salaried staff performs these services and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF ORDINANCE AND NUISANCE ENFORCEMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not applicable.

PLAN FOR PROVISION OF SERVICES: Upon annexation, the Housing and Neighborhood Development Department will extend ordinance and nuisance enforcement in a manner consistent with all areas within the corporate limits.

5.09 NEIGHBORHOOD DEVELOPMENT SERVICES

The Housing and Neighborhood Development Department offers to the city's neighborhoods services which include providing a liaison and resources to Neighborhood Associations, conducting neighborhood clean-ups, and coordinating plans for improving the neighborhood.

Upon annexation, Neighborhood Development services will be extended to the Annexation Area in a manner equivalent to other areas within the corporate boundary. Salaried staff performs these services and extension of service to the Annexation Area will not result in any additional expenditures.

SUMMARY OF NEIGHBORHOOD DEVELOPMENT SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Upon annexation, Neighborhood Development services will be extended to the Annexation Area in a manner equivalent to all areas within the corporate limits.

5.10 POLICE PROTECTION

Beginning January 1, 2006, Bloomington Police Department (BPD) services will be extended to the Annexation Area in the same standard and scope as provided to other areas in the City. The BPD has divided the city into five police beats or districts. Each has officers assigned to answer calls for service within the district.

The officers assigned to District 3 will handle calls from the Annexation Area. If officers of District 3 are unavailable in an emergency situation, then officers of District 4 will respond.

Uniformed police officers are assigned to the Patrol Unit, which operates three shifts per day. Officers work six days and then are off-duty three days. Additional days off are scheduled for holidays and vacation and are allowed for illness. Due to previous annexations by the City, as well as an increasing desire for a greater Police presence, the City will hire an additional officer in 2005 for a total of 81 officers. Currently, 58 officers are assigned to the Patrol Unit, and the average number on duty per 24 hours is 22.5. An average eight-hour shift for the Patrol Unit in 2004 is expended as follows:

PATROL UNIT

Roll Call	5%	(24 minutes)
Equipment Maintenance	2%	(9 minutes)
Paperwork	15%	(1 hour 12 minutes)
Traffic Enforcement	19%	(1 hour 31 minutes)
Accident Investigation	15%	(1 hour 12 minutes)
Criminal Investigation	17%	(1 hour 22 minutes)
Pro-active Patrol	27%	(2 hours 10 minutes)

Proactive patrol serves several purposes. The primary purpose of patrol is to prevent crime. The function of detection and apprehension of offenders is closely related to the crime prevention function of patrol. Also, patrol promotes safe movement of vehicular and pedestrian traffic by enforcing traffic and parking laws. In addition, the general well-being of the community is enhanced by officers on patrol doing the following: reporting traffic control devices out of service, icy road conditions, location of water or power outages, and fires; rendering aid to the injured; and directing citizens in need to the services of other agencies such as the welfare department, ambulance, or other departments within the city.

It is a City priority not to decrease proactive patrol time. So that this annexation will not diminish time for proactive patrol by increasing the workload within the same number of work hours, additional funds for overtime are included in this Plan.

The service demands expected from the Annexation Area have been estimated by a review of calls from the City-wide statistics in the following chart:

POLICE CALL RESPONSE CHART 2003

<u>Area</u>	<u>2003 Calls</u>	<u>Est. Population</u>	<u>Calls per Person</u>
City-Wide	54,778	69,291	.79

The Annexation Area will have an estimated population of 148. Using the average number of calls per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 117.

The Police Department estimates that each call uses approximately 48 minutes of an officer's time. Therefore, the total additional time needed to respond to calls from the Annexation Area is 5,616 minutes, or 94 hours.

According to the Fraternal Order of Police (FOP) contract in effect with the City, overtime must be paid in 1/4-hour increments when an on-duty officer works longer than his/her shift. Any officer called in to work while off-duty will be paid for a minimum of one and one-half hour of overtime. The 2005 overtime pay rate in the FOP contract is \$28 per hour. Additional funds of \$2,632 (for the base year) times the inflation rate will be required for the Annexation Area for overtime.

The cost of materials that are needed for the annexation is estimated by using the 2005 budgeted amount of \$262,361 for operational expenses. This is composed of the following line items: Line 224 - Fuel & Oil, Line 242 - Other Supplies and Line 362 - Motor.

That amount divided by the total number of service calls in 2003 is:

\$262,361 divided by 54,778 calls = \$4.79 cost per service call
\$4.79 x 117 additional service calls = \$560.43 additional materials cost (for the base year)

SUMMARY OF POLICE PROTECTION

COST ESTIMATE OF SERVICES \$3,280.22 (1st year), \$3,370.43 (2nd year) and \$3,463.12 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR PROVISION OF SERVICES: Routine police service will be provided using personnel assigned to the primary responding district beginning January 1, 2006. Response to calls, traffic-related activities, investigation, pro-active patrol and all other services will be provided to the same standard and scope provided to other areas within the corporate boundary.

5.11 FIRE PROTECTION

Beginning January 1, 2006, the City Fire Department will begin first call response to the Annexation Area, providing service to the same standard and scope as provided to other areas located within the City limits. Personnel for the responses to the Annexation Area will be provided from three fire stations. Normally, Station Number 4 will be the primary station responding and Station Number 5 and Station Number 1 will be the secondary stations responding. Average response time throughout the city is 4.28 minutes.

The service demands expected from the Annexation Area have been estimated by a review of calls from the City-wide statistics in the following chart:

FIRE CALL RESPONSE CHART 2003

<u>Area</u>	<u>2003 Calls</u>	<u>Est. Population</u>	<u>Calls per Person</u>
City-wide	2,766	69,291	.004

The Annexation Area will have an estimated population of 148. Using the average number of calls per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 6.

The cost of materials that are needed to provide Fire Protection for the Annexation Area is estimated by using the 2005 budgeted amount of \$169,328 for operational expenses. This is composed of the following line items: Line 223 - Garage & Motor Supplies, Line 224 - Fuel & Oil, Line 232 - Motor Vehicle Repair, Line 242 - Other Supplies, Line 362 - Motor: and Line 365 - Other Repairs.

That amount divided by the total number of fire runs made in 2003 is:

\$169,328 divided by 2,900 runs = \$61.22 cost per run

\$61.22 x 6 additional runs = \$367.32 additional cost for Fire Department services (for the base year)

There is ample time for the Fire Department staff to respond to 6 additional runs per year. When added to the 2,766 runs in 2003, the average is just over one run per day for the primary responding station (and one run for the secondary responding station):

365 days x 5 stations = 1,825 station response days

2,766 runs in 2003 + 6 runs anticipated from the Annexation Area = 2,772

2,772 runs divided by 1,825 days = 1.52 runs per day per station

Staff is already on payroll with time available to operate the 5 stations for 24 hours a day, 365 days per year. Service will be provided using existing staff and equipment to make the runs anticipated in the Annexation Area in order to provide the same standard and scope as other areas within the corporate boundaries.

SUMMARY OF FIRE PROTECTION

COST ESTIMATE OF SERVICE: \$377.42 (1st year), \$387.8 (2nd year) and \$398.46 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Beginning January 1, 2006, full fire protection service on a first call basis will be provided to the Annexation Area.

5.12 ANIMAL SHELTER/ANIMAL CONTROL

The City of Bloomington provides two types of services related to animals. The Animal Shelter function involves a facility where animals are sheltered, cared for, and if necessary, humanely euthanized. The Animal Control function involves serving the community with regular patrol, investigation of complaints, education, and emergency services.

Animal Control services are provided only within the corporate City limits at the present time. Beginning January 1, 2006, the following animal control services will be provided to the Annexation Area:

- Four full time animal control officers will be available 8 AM to 8 PM Monday through Saturday. These officers provide service contacts including pickup of stray, injured or dead animals; investigation of complaints, assistance with bite cases; and issuance of citations for violations of animal control ordinances.
- Twenty-four hour emergency service will be available at all other times for such emergencies as animal bite incidents, injured animals, and police assistance calls.
- The area will be patrolled on a regular basis once weekly.

The above services are the same as those provided to the City as a whole. The 2003 experience in the City is listed below:

SERVICE CONTACTS AND EMERGENCY CALL-OUTS

<u>Area</u>	<u>Est. Population</u>	<u>Service Contacts</u>	<u>Contacts /Person</u>	<u>Emergency Call-outs</u>	<u>Emergencies Per Person</u>
City-wide	69,291	2,600	. 04	138	. 002

The Annexation Area will have an estimated population of 148. Using the average number of service contacts per person within the corporate boundaries, the number of calls anticipated for the Annexation Area is 6. Using the average number of emergency call-outs per person within the corporate boundaries, the number of emergency call-outs anticipated for the Annexation Area is three. This plan provides funds for these contacts and call-outs in the following manner:

Service Contacts

Operating expenses for the Animal Shelter program total \$10,714 in the 2005 budget. These expenses include Line 224-Fuel & Oil, Line 242-Other Supplies, and Line 362-Motor. Additional funds for operating expenses needed to make the additional service contacts anticipated by the Annexation Area are calculated as follows:

\$10,714 in operating expenses divided by 2,600 citywide service contacts in 2003 equals a \$4.12 operating cost per service contact. This per-call cost multiplied by 6 anticipated service contacts in the Annexation Area comes to \$24.72 for the base year.

Emergency Call-outs

Under AFSCME union regulations, a minimum of two hours of overtime is paid for each emergency overtime call-out. The 2005 pay rate for an Animal Control Officer averages \$14.68 per hour, for an overtime rate of \$22.02. Two hours of overtime per emergency call-out equals \$44.04. This amount multiplied by 1 projected emergency call-out for the Annexation Area equals \$44.04 for the base year.

SUMMARY OF ANIMAL CONTROL

COST ESTIMATE OF SERVICE: \$70.65 (1st year), \$72.59 (2nd year) and \$74.59 (3rd year)

METHOD OF FINANCING: General Fund.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, Animal Shelter services will be extended to the Annexation Area to a standard and scope equivalent to those provided to other areas within the City boundaries.

5.13 REFUSE COLLECTION

Sanitation services are provided to all single-family houses on public streets in the City. Beginning January 1, 2006, the City will begin curbside refuse collection, yard waste collection and recycling collection to the Annexation Area to the same standard and scope of service provided to all areas within the City. There are 65 households in the Annexation Area including planned construction eligible for this service.

Refuse and recycling collection services to the Annexation Area will be incorporated into existing collection areas. The Sanitation Department plans to add the Annexation Area to the Wednesday B Area.

Additional costs incurred resulting from the annexation will be in personnel, operating supplies, services, and landfill fees. The Director of Public Works estimates the annual cost of sanitation services in the city to be \$115.67 per household. This cost multiplied by the 65 households anticipated in the Annexation Area comes to \$7,518.55 per year for sanitation services (for the base year).

In addition, a one-time cost for recycling bins at \$8.00 per bin per household equals \$520 (for the base year).

SUMMARY OF REFUSE COLLECTION

ONE-TIME COST ESTIMATE: \$534.30 for 2006

COST ESTIMATE OF SERVICE: \$7,725.31 (1st year), \$7,937.76 (2nd year) and \$8,156.05 (3rd year)

METHOD OF FINANCING: General Fund, Sanitation Fund

ANTICIPATED ANNUAL REVENUE FROM TRASH STICKERS: \$2,713.10

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, Sanitation Services will be extended to the Annexation Area to the same standard and scope provided to all areas within the corporate boundaries.

5.14 SANITARY SEWER SERVICE

Within the corporate boundaries, public mains located in easements or public rights-of-way provide sanitary sewer. Mains are installed at developer expense at the time of development or, in areas where mains were not installed at the time of development; mains may be installed later at the expense of the property owners to be served by the extensions, under the Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

The above policies apply to all areas served by the City of Bloomington Utilities Dept., both within and outside the current municipal boundary.

In the annexation area, public sewer mains are available to most of the 35 buildings. The map indicating the location of the sewer lines currently in place in the Annexation Area is incorporated herein as Exhibit 3. Some are already connected and receiving sanitary sewer service; others are within 300 feet of a main and may be connected by construction of a lateral and connection to a main, all at property owner expense. If those properties wish to fund extension of a main to provide service, they may do so at their own expense under the Rules Regulations and Standards, in the same manner as all other owners in the Utilities service area, including those within the municipal boundary.

SUMMARY OF SANITARY SEWER SERVICES

COST ESTIMATE FOR PROVISION OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: The City will incur no cost for sanitary sewer facilities as a result of this annexation. Sanitary sewer service will be extended to those not currently served in a same manner as any other properties without service in the Waste Water Utility service area. Specifically, the City of Bloomington Utilities will make itself available, pursuant to Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities, to enter into neighborhood funded projects to construct sewers. Owners or developers of properties not connected to public sanitary sewer mains will be responsible for the cost of hooking up to public sanitary sewer mains in accordance with Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

5.15 WATER DISTRIBUTION

Within the corporate boundary, newer developments include water lines and service. In some Bloomington neighborhoods, water lines were not required at the time of development and do not exist. They may be added later at the expense of the property owner.

The City Water Utility is currently serving most of the 35 buildings in the Annexation Area. The map indicating the location of the water lines currently in place in the Annexation Area is incorporated herein as Exhibit 4. Any properties in the area not currently receiving water service may obtain such service at the property owner's expense for hookup and main extension (if required) in accordance with Title 10 of the Bloomington Municipal Code and the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities.

SUMMARY OF WATER FACILITIES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICE: Water service facilities are provided to the Annexation Area at a level that meets or exceeds the level of facilities to other areas within the City's corporate boundaries. The City will not incur any additional costs for water facilities as a result of this annexation.

5.16 FIRE HYDRANTS

There are currently 6 publicly owned fire hydrants in the Annexation Area. Within the corporate boundary, public fire hydrants are installed according to the Utilities Service Board Rules, Regulations and Standards of Service for the City of Bloomington Utilities, and spacing varies between 350 and 600 feet, with closer spacing recommended for industrial, commercial and densely populated areas. The fire hydrant locations in the vicinity of the Annexation Area are shown on the map incorporated herein as Exhibit 5.

Privately owned hydrants will remain privately owned and maintained after annexation. Charges for publicly owned hydrants are incorporated into the existing billing structure for water users within the City's corporate boundaries, as approved by Ordinance of the Bloomington Common Council and the Utilities Regulatory Commission.

SUMMARY OF FIRE HYDRANTS

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Fire hydrant coverage is provided to the Annexation Area in a manner equivalent to other areas within the corporate boundaries.

5.17 STORM WATER DRAINAGE

Storm water drainage within the corporate boundaries varies by type from curb and gutter to side ditches. Design for new construction within the City of Bloomington is required to include curbs, gutters and inlets to collect storm water runoff constructed at the developer or property owner's expense. City of Bloomington Utilities handles storm water drainage complaints from customers first by assessing the problem, then determining the appropriate solution and implementing the plan according to the Utilities Service Board Rules, Regulations and Standards of Service.

Storm water drainage within the Annexation Area consists of curb and inlets along newly constructed roads and roadside ditches with natural drainage. Storm water Utility staff evaluated the storm water drainage in the area and determined that existing drainage in the Annexation Area is at least equivalent in standard and scope to the drainage in other areas within the City's corporate boundaries.

Within the city, storm water inlets and roadside ditches in public roads are cleaned out on an as-needed basis. The time and cost estimates made by the Utilities Department are based on operating expense estimates for 2005 and the 2005 pay rates of the AFSCME work and wage agreement in effect within the City of Bloomington.

To clean ditches, culverts and inlets each month:

<u>Time</u>	1 hrs
<u>Personnel</u>	3 person crew = each @ \$ 14.81 /hr (avg.) = \$44.43
<u>Equipment & Fuel</u>	Dump Truck @ \$45 /hr, Backhoe @ \$120/hr = \$165

Total: \$209.43 per month

For Annexation Area: \$2,513.16 for the base year

SUMMARY OF STORM WATER DRAINAGE

COST ESTIMATE OF MAINTENANCE: \$2,582.27 (1st year), \$2,653.28 (2nd year) and \$2,726.25 (3rd year)

METHOD OF FINANCING: Storm Water Utility Fees.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: No capital expenditures for drainage are required as a result of this annexation. Beginning January 1, 2006, existing inlets on public streets will be cleaned on an as needed basis.

5.18 PARKS AND RECREATION

The City's Parks and Recreation Department offers a wide variety of organized activities including, but not limited to, passive recreation, recreational sports, competitive sports, sports instruction,

holiday and seasonal celebrations, special events, seasonal playground programs, community programs, fitness training, and Older American programs. Some activities are free, and some involve a fee.

The Annexation Area is located within a few miles of several City Parks and Recreation sites which together offer a wide range of recreation opportunities as described by the Parks & Recreation Department publication "Where to do Parks and Recreation in Bloomington!" A summary of City parks in relation to the Annexation Area:

Located within a one mile radius are Southeast Park, Schmalz Farm Park, and Park Ridge East Park. In addition, located within a two mile radius are Olcott Park Winslow Woods Park, Winslow Sports Park, and Park Ridge West Park.

At present, all Parks and Recreation Department activities are open to residents of unincorporated areas. However, a secondary priority registration status and a higher out-of-City fee are applied to most of the recreation and facility programs. There is no City residency requirement or higher fee for utilization of park areas with the exception of fee-supported facilities, such as Winslow Sports Complex and Bryan Park pool.

Within three to five years, street tree maintenance will be required. Estimated annual costs for the annexation area are \$1,000 for materials and \$2,500 for labor for the base year.

SUMMARY OF PARKS AND RECREATION

COST ESTIMATE OF SERVICE: \$3,596.25 (1st year), \$3,695.15 (2nd year) and \$3,796.77 (3rd year)

METHOD OF FINANCING: Parks General Fund

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: All services are organized and in place for the Annexation Area residents, to the same standard and scope offered to other areas within the corporate boundaries. No additional expenses for City Parks and Recreation services are anticipated as a result of this annexation.

5.19 COMMUNITY AND FAMILY RESOURCES

The City's Community and Family Resources Department administers a wide variety of programs for residents of the City and surrounding areas. Current programs and scopes of citizen eligibility are as follows:

Program	Scope
Bloomington Volunteer Network	Monroe County and vicinity
Child Care Resource and Referral	Monroe County
Council for Community Accessibility	No Restrictions
Commission on the Status of Women	City of Bloomington
Commission on the Status of Black Males	Monroe County
Dr. Martin Luther King, Jr., Birthday Commission	City of Bloomington
Bloomington Teen Council, Co-sponsor	Monroe County
Short-term, topic-specific task forces	Monroe County

Most Community and Family Resources Department programs are already available to the Annexation Area on the same basis as they are available to other areas in the City. Certain programs require specific client qualifications having to do with income, age, family circumstances,

etc. Access to these programs for the Annexation Area residents is determined on the same basis as access for residents of other areas of the City.

Since the Annexation Area is otherwise already served to an equivalent standard and scope as other areas of the City, no other new service is proposed.

SUMMARY OF COMMUNITY AND FAMILY RESOURCES SERVICES

COST ESTIMATE OF SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Services are organized and in place for the Annexation Area to the same standard and scope offered to other areas of the city.

5.20 PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE

Planning, zoning, plan review, and plan compliance enforcement are performed by the Planning Department, and are currently being provided to all residents of the City of Bloomington and to the Areas Intended for Annexation. The Annexation Area is included within the Areas Intended for Annexation.

The Planning Department reviews and approves site plans of proposed new construction to insure compliance with applicable regulations. Specific proposals such as variance requests, special exceptions, conditional use, rezoning requests, and public right-of-way vacations are reviewed and recommendations are forwarded to the Plan Commission, Board of Zoning Appeals and Common Council for their consideration. Additionally, the Planning Department conducts comprehensive planning and transportation studies.

As a portion of the unincorporated area within the municipal planning jurisdiction, the Annexation Area presently receives these services to the same standard and scope provided to all other areas of the City.

SUMMARY OF PLANNING, ZONING, PLAN REVIEW AND PLAN COMPLIANCE ENFORCEMENT SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Since the Annexation Area is presently within the Areas Intended for Annexation for planning and zoning jurisdiction, it currently receives planning, zoning, plan review, and plan compliance enforcement services to the same standard and scope provided to all other areas of the City.

5.21 ADMINISTRATIVE SERVICES

City administration and operations include departments that are not directly involved in the provision of the capital and non-capital services discussed previously. The City of Bloomington departments which provide administration services to the City at large are the Mayor's Office, City Clerk's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department.

The Mayor's Office provides, in addition to its primary function as chief executive, information to residents, economic development efforts, and a referral service to other City departments, government agencies and private organizations.

The City Clerk and City Council are responsible for organizing City Council meetings and official record keeping and provide a forum for City legislation.

The Controller's Office oversees the municipal budgetary and financial systems. The office also issues bicycle licenses and itinerant merchants' licenses.

The Legal Department initiates punitive action for ordinance violations, responds to requests for legal opinions from other departments, represents the City of Bloomington in legal matters and addresses human rights and affirmative action compliance matters. In addition, the Legal Department investigates complaints filed pursuant to the Human Rights Ordinance, and represents complainants upon a finding of probable cause.

The Employee Services Department is responsible for City job listings and board and commission vacancies.

The Annexation Area, with an estimated population of 148 people, represents a .21% increase in the City's population of 69,291 according to the 2000 U.S. Census. The Mayor's Office, Council Office, Controller's Office, Legal Department and Employee Services Department are staffed by salaried personnel, so they will not require additional staff resources to serve any increase in demand for service through the annexation of the Annexation Area. These departments will provide relevant services upon request to the same standard and scope as these are provided to other areas within the corporate boundary, with their existing resources.

SUMMARY OF ADMINISTRATIVE SERVICES

COST ESTIMATE OF PLANNED SERVICE: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, the City's administrative services provided by the Mayor's Office, City Council Office, Controller's Office, Legal Department and Employee Services Department will be provided to the Annexation Area in the same manner and scope that these services are provided to other areas within the municipal boundary. Because the Annexation Area does not represent a significant increase in the City's population, these services will be extended without hardship to these administrative offices and departments and without increased cost.

5.22 OTHER CITY FUNCTIONS

This Plan outlines all City services that will be impacted by the inclusion of the Annexation Area within the City's corporate boundaries. Because the Annexation Area represents less than a 1% increase in population, the effect of inclusion of this Area within the City limits will have minimal impact upon services not previously mentioned, such as Municipal Building maintenance.

Any services not specifically addressed in this report have not been omitted for lack of consideration. Rather, their absence indicates that provision of these services to the Annexation Area will be provided in the same manner that such services are provided to other areas within the City's corporate boundaries without the expenditure of additional funds.

In conclusion, therefore, it must be noted that any non-capital services currently available to areas within the municipal boundary which were not previously discussed in this Plan, will be made available in the same manner to the Annexation Area beginning January 1, 2006.

OTHER CITY FUNCTIONS SUMMARY

COST ESTIMATE FOR PROVISION OF SERVICES: \$0

METHOD OF FINANCING: Not Applicable.

PLAN FOR ORGANIZATION AND EXTENSION OF SERVICES: Beginning January 1, 2006, any non-capital services not previously discussed in this plan will be made available in the same manner to the Annexation Area as it is currently available to areas within the municipal boundary.

6.00 FUNDING

Funding for the planned services is derived from various sources including those listed below.

Revenue in the General Fund includes:

Taxes: General Property Tax, Financial Institutions Tax, Auto & Aircraft Excise, Wheel Tax, Surtax Excise, and County Option Income Tax (COIT).

Licenses & Permits: Housing Inspections, Planning Permits, Dog Licenses, as well as other licenses and permits.

Inter-Governmental revenue: State and Federal Grants, ABC and Cigarette Taxes and County reimbursements.

Charges for Services: Cable TV receipts, Parks & Recreation receipts, 'In Lieu Of' revenue, and Parking receipts.

Fines & Forfeitures: ordinance violations, and Court Docket fees.

Miscellaneous revenue: interest earned, sale of property, contributions, gifts, reimbursements, and refunds.

Revenue in the Motor Vehicle-Highway Fund includes Wheel and Excise Surtax, federal MVH distributions and State reimbursements.

Revenue in the Local Road and Street Fund includes federal LRS distributions and State reimbursements.

Revenue in the Cumulative Capital Improvement Fund includes Cigarette Tax.

Revenue in the Sanitation Fund includes Trash and Yard Waste Sticker collections, interest earned, and a transfer from the General Fund.

Revenue in the Storm Water Utilities includes user fees and interest earned.

7.00 HIRING PLAN

It is not anticipated that this annexation will result in the elimination of jobs for employees of other governmental entities, but, in the event it does, the Director of Employee Services is directed to assist these employees in obtaining new employment. However, the City will not be required to hire any of these employees.

In the event of unforeseen elimination of jobs, the Employee Services Director will take the application of any such employee and maintain a special file of these applications. Each application will be forwarded to major employers in the area, and to any City department having a job opportunity for which the individual is qualified. Each individual will also be referred to the Indiana State Employment Security Division.

8.00 SUMMARY OF COSTS

The following summary of costs includes any one-time capital costs that will be incurred, as well as the annual maintenance costs beginning in the first year after the effective date of annexation.

Annual Maintenance Costs:	<u>2006</u>	<u>2007</u>	<u>2008</u>
Sanitary Sewer Service	-	-	-
Water Distribution	-	-	-
Fire Hydrants	-	-	-
Storm Water Drainage Facilities	2,582.27	2,653.28	2,726.25
Street and Road Construction and Maintenance	2,698.98	2,773.20	2,849.46
Street and Road Services	7,066.97	7,261.31	7,461.00
Street Signs and Traffic Signals	165.80	170.36	175.04
Street Lights	2,530.12	2,599.70	2,671.19
Sidewalks	-	-	-
Residential Rental Inspection	25.69	26.40	27.13
Housing Development Services	-	-	-
Ordinance and Nuisance Enforcement Services	-	-	-
Neighborhood Development Services	-	-	-
Police Protection	3,280.22	3,370.43	3,463.12
Fire Protection	377.42	387.80	398.46
Animal Shelter/Animal Control	70.65	72.59	74.59
Refuse Collection	7,725.31	7,937.76	8,156.05
Parks and Recreation	3,596.25	3,695.15	3,796.77
Community and Family Resources	-	-	-
Planning, Zoning, Plan Review and Plan Compliance	-	-	-
Administrative Services	-	-	-
<u>Other City Functions</u>	-	-	-
Total Annual Maintenance Costs:	<u>30,119.68</u>	<u>30,947.98</u>	<u>31,799.06</u>

The One Time Costs are as follows:

Street Sign Replacement	1,290.91
Recycle Bins	534.30
One Time Cost Total	<u>\$ 1,825.21</u>

The Capital Infrastructure Costs are as follows:

Street Resurfacing	0
Capital Infrastructure Cost Total	<u>\$ 0</u>

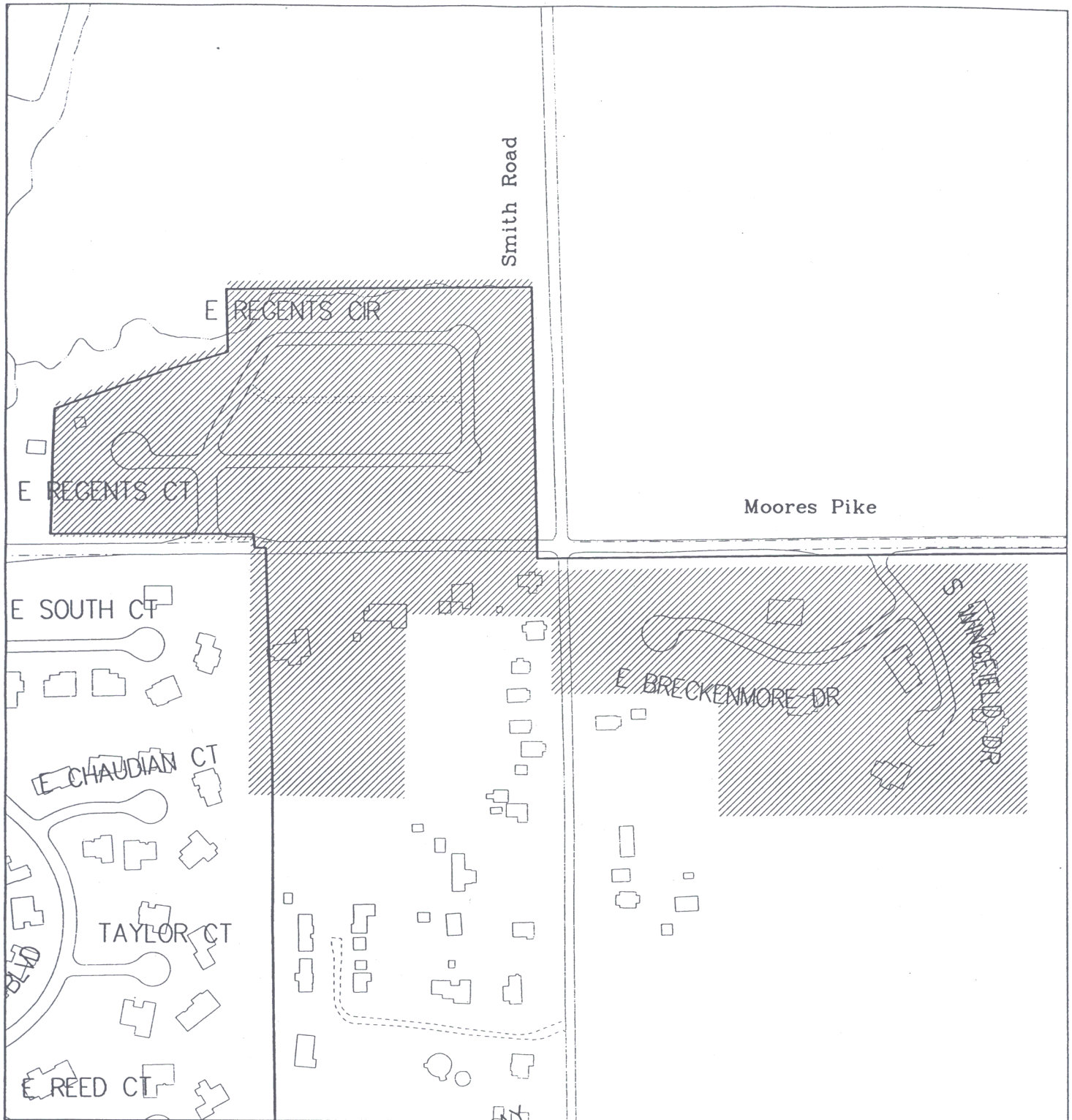


Exhibit 1. Map of Annexation Area
St. James/East Wingfield/Rolling Hills

By: clarks
20 Aug 04



For reference only; map information NOT warranted.



City of Bloomington



Scale: 1" = 300'

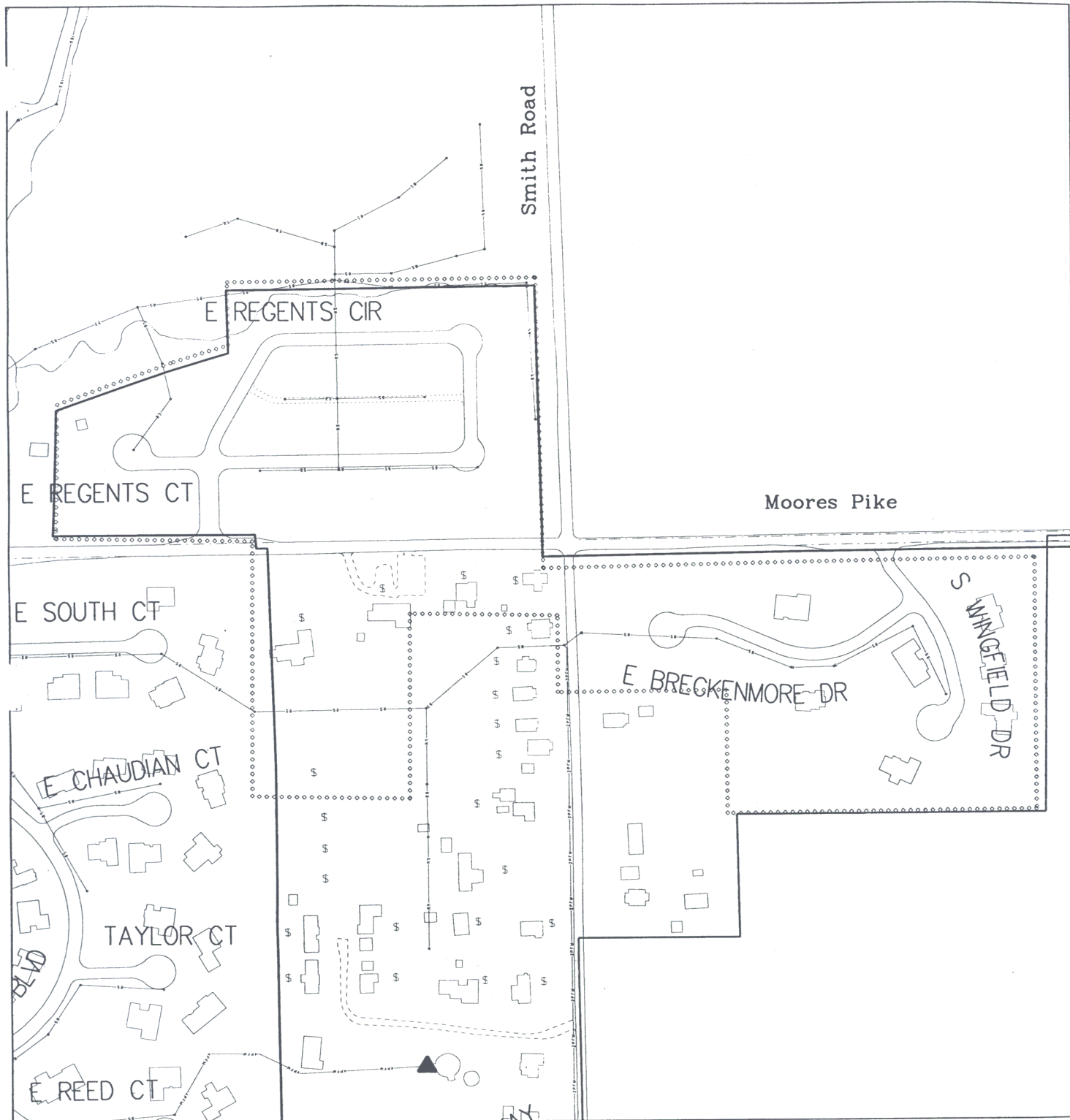


Exhibit 2. Map of Existing Sewer Lines in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 300'

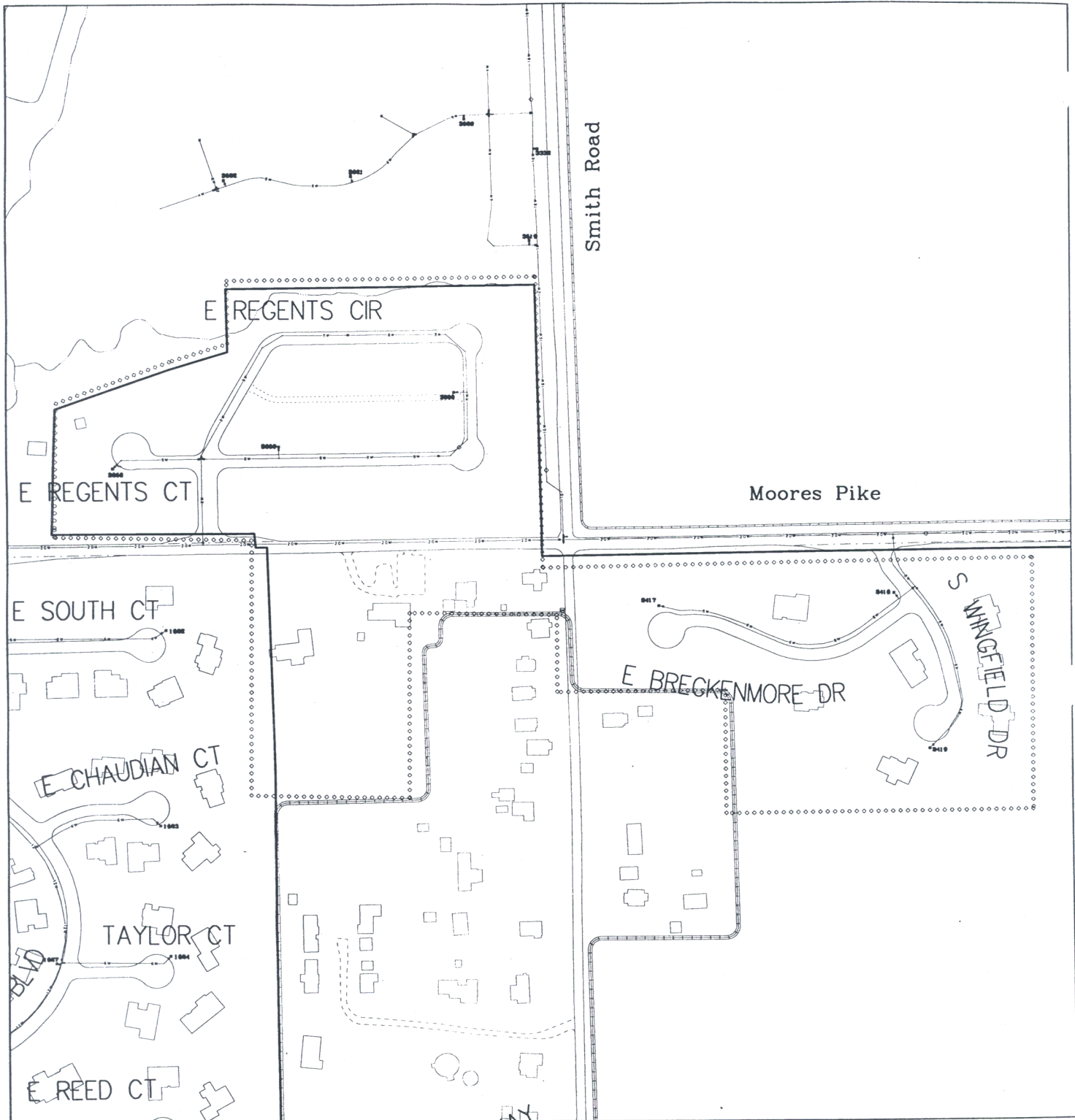


Exhibit 3. Map of Existing Water Lines in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.



City of Bloomington



Scale: 1" = 300'



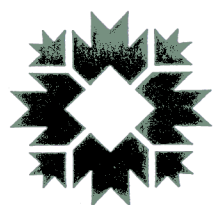
Exhibit 4. Map of Existing Fire Hydrants in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.

City of Bloomington



Scale: 1" = 300'



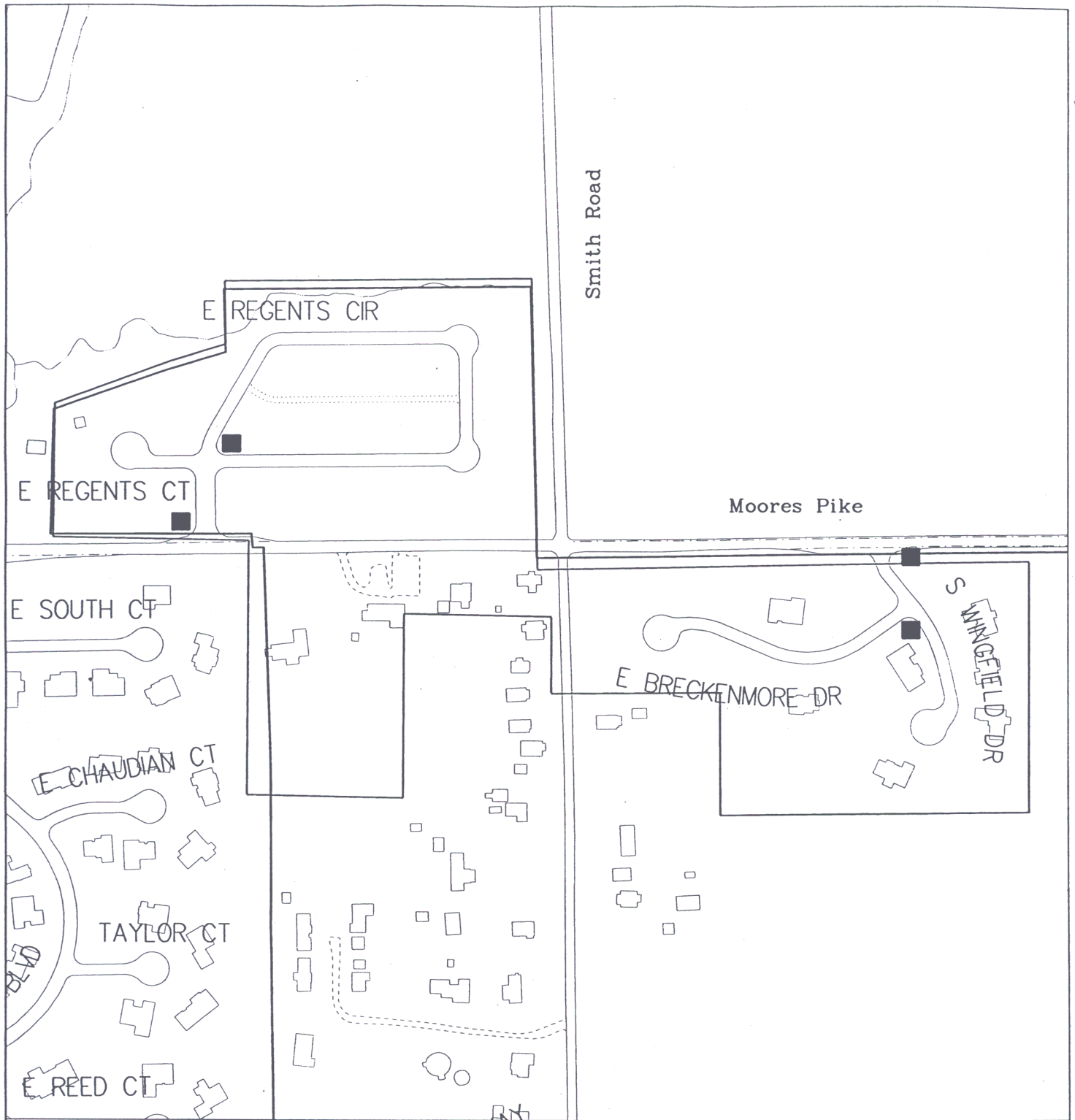
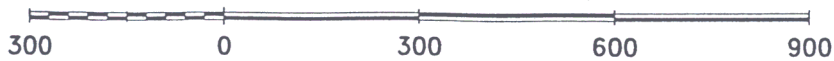


Exhibit 5. Map of Existing Street Signs in the Annexation Area

By: clarks
20 Aug 04



For reference only; map information NOT warranted.



City of Bloomington



Scale: 1" = 300'